

UNIFIED PLANNING

# WORK PROGRAM

Fiscal Years 2024/25 - 2025/26

Revision 1: December 11, 2024

Revision 2: May 14, 2025

TPO

Transportation Planning Organization

WWW.ECRC.ORG/FLALTPO





#### FLORIDA-ALABAMA TRANSPORTATION PLANNING ORGANIZATION

#### **Unified Planning Work Program**

Fiscal Years 2024/25 - 2025/26

Federal Aid Project Number: 0312 062 M

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FL-AL TPO is staffed by:



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### **COST ANALYSIS CERTIFICATION**



525-010-06 POLICY PLANNING 10/23

RON DESANTIS GOVERNOR 605 Suwannee Street Tallahassee, FL 32399-0450 JARED W. PERDUE, P.E. SECRETARY

Cost Analysis Certification Florida-Alabama TPO Unified Planning Work Program - FY 2026

Adopted 5/14/2025

Revision Number: Revision 2

I hereby certify that the cost for each line item budget category has been evaluated and determined to be allowable, reasonable, and necessary, as required by <u>Section 216.3475, F.S.</u> Documentation is on file evidencing the methodology used and the conclusions reached.

Name: Christy R. Johnson

Planner III, District 3

Title and District

maya ym





### INTRODUCTION

#### A BRIEF INTRODUCTION TO THE UPWP

The United States Code of Federal Regulations defines a Unified Planning Work Program (UPWP) as "a statement of work identifying the planning priorities and activities to be carried out within a metropolitan planning area." At a minimum, a UPWP includes a description of the work and resulting products, indicates who will perform the work, provides timeframes and deadlines for completing the work, the cost of the work, and the source(s) of funds.

The UPWP is approved by the Federal Highway Administration (FHWA) and the Federal Transit Administration (FTA). It is used to monitor the expenditure of Federal and State funds. The UPWP also serves as a strategic management tool, allowing the TPO to administer its planning responsibilities with available revenues. The UPWP is required under Chapter 163.01 and 339.175(5) (d) and (e) Florida Statues. The UPWP is prepared in accordance with the Florida MPO Program Management Handbook, the Americans with Disabilities Act of 1990 (ADA), and Title VI of the Civil Rights Act of 1964. This document reflects applicable federal requirements including Title VI, Limited English Proficiency (LEP), and State Planning Emphasis Area (PEA) provisions that the Florida-Alabama TPO addresses in its transportation planning activities.

The Florida-Alabama TPO FY 2025 – FY 2026 UPWP includes tasks for two (2) years. For each task the following is provided:

- required tasks
- associated work products
- previous major accomplishments
- financial participation by funding agencies
- responsible agencies for completing each task
- schedule for completion

# A CURRENT OVERVIEW OF THE STATUS OF TRANSPORTATION PLANNING ACTIVITIES

 Long Range Transportation Plan – The 2045 Florida-Alabama TPO LRTP was adopted in October of 2020. The document has been amended twice and modified four times since





adoption. The 2050 Florida-Alabama TPO LRTP update was kicked off in January 2024 and will be adopted by October 2025.

- Regional Bicycle and Pedestrian Working Group The purpose of the group is to facilitate
  regional collaboration with diverse stakeholders in planning pedestrian and bicycle
  infrastructure. The goal is to create connectivity and enhance mobility by encouraging
  coordinated development of regionally significant facilities that can be prioritized through
  the TPO or submitted to SUN Trail for potential funding.
- Freight Planning The TPO initiated a Freight Advisory Committee in 2017 to create an open dialogue where the freight community can gain insight into the TPO's decisions and upcoming projects and provide much-needed industry input to TPO decision makers regarding freight transportation priorities and expenditures. The committee membership includes port, airport, and truck traffic industry professionals.
- Stormwater Resilience Pilot Project The TPO approved a Scope of Work in February 2022
  for a Stormwater Resilience Pilot Project. This study will provide a resource for FDOT,
  Escambia County, Santa Rosa County, planners, developers, and political leaders to use for
  the identification of shared stormwater management opportunities.
- Safe Streets and Roads for All (SS4A) The ECRC was awarded an SS4A grant and will be
  working with each of the TPO's in the ECRC region to develop the Emerald Coast Safety Action
  Plan. The Safety Action Plan will assist the ECRC and the TPO regions to achieve the target of
  zero fatalities and serious injuries.
- Smart Regions Master Plan The TPO in partnership with ECRC started in FY 2024 a
  comprehensive Smart Regions Master Plan to develop an implementation plan to further
  ECRC and the TPO's efforts in advancing technological infrastructure needed to achieve
  Target Zero and develop a Smart Region based on existing infrastructure and opportunities
  to understand and/or solve problems using technology.
- Data Analytics The TPO started the development of a Data Analytics platform. This plan will
  utilize the technology infrastructure identified in the TPO's Smart Regions Master Plan and
  identify and develop the software needs to connect the technology infrastructure to both
  the Regional Transportation Management Center and FDOT D3/ITS architecture.
- Congestion Elimination Plan The TPO started the development of a Congestion Elimination Plan. This plan will focus on identifying specific ATMS/ITS technology projects that result in broad/large scale reduction of traffic congestion.





#### **CURRENT LOCAL AND REGIONAL PLANNING PRIORITIES**

#### **Escambia County**

- Pine Forest Road This project is to increase the capacity of the three-lane facility to a fourlane facility with complete streets features. (This was a TRIP project submitted through the Northwest Florida Regional TPO)
- I-10/Beulah Road Interchange The construction of this new interchange which includes the widening of I-10 from the Alabama State Line to east of the eastbound weigh station improves the congestion of this growing area of the county.
- I-10 This project is to increase the capacity of a four-lane facility to a six-lane facility from the Alabama State Line to US 29 with improvements to the intersections of Nine Mile Road and Pine Forest Road and a major interchange improvement at US 29.
- Transportation Management Center This project is currently under design, with construction starting later this year. The Transportation Management Center will serve as a Regional Transportation Management Center and ECRC office facility. It will be the most technologically advanced and capable facility in northwest Florida and is designed to provide next generation traffic management, add regional redundancy.

#### **Santa Rosa County**

- Highway 90 and Hwy 98 widening / improvements Both of these major corridors are deficient based on roadway Level of Service (LOS) standards. There are major access management and widening improvement planned for both roadways.
- I-10 This project is to increase the capacity of a four-lane facility to a six-lane facility from the Avalon Boulevard to Miller Buff Road with improvements to the intersections of Avalon Boulevard and SR 87.

#### **Baldwin County**

 Gulf Coast Waterway Bridge/ SR 180 (Canal Road) widening improvements and intersection improvements at SR 180 (Canal Road) and SR 161 (Orange Beach Boulevard) - The Alabama section of the TPO has several major improvements underway that affect the Orange Beach area.





#### STATEMENT OF CPG PARTICIPATION

"The FDOT and the Florida-Alabama Transportation Planning Organization participate in the Consolidated Grant Program (CPG). The CPG enables FDOT, in cooperation with the MPO, FHWA, and FTA, to annually consolidate Florida's FHWA PL and FTA 5305(d) metropolitan planning fund allocations into a single grant that is administered by the FHWA Florida Division. These funds are annually apportioned to FDOT as the direct recipient and allocated to the MPO by FDOT utilizing formulas approved by the MPO, FDOT, FHWA, and FTA in accordance with 23 CFR 420.109 and 49 U.S.C. Chapter 53. The FDOT is fulfilling the CPG's required 18.07% non-federal share (match) using Transportation Development Credits as permitted by 23 CFR 120(j) and FTA C 8100.1D."

#### **SOFT MATCH**

"Soft match" is other expenses that are related to a project but will not be charged to the project. Transportation Development Credit, also known as Toll Revenue Credits or the value of 3rd party in-kind contributions are considered soft matches. Section 120 of Title 23, U.S.C., permits a state to use certain toll revenue expenditures as a credit toward the non-federal matching share of all programs authorized by Title 23, (with the exception of Emergency Relief Programs) and for transit programs authorized by Chapter 53 of Title 49, U.S.C. This in in essence a "soft-match" provision that allows the federal share to be increased up to 100% to the extent credit are available. Certain 5305(d) funds have been matched by "soft match" as well as local Municipal and County Contributions.

Soft match amounts are listed as follows:

Soft Match						
FDOT uses Transportation	n Developmer	it Credits (To	oll Cr	edits) to fulfill	the re	equired non-
federal share.						
Fund Type	Agency	Rate	F	Y 24/25	F	Y 25/26
FHWA - PL (CPG*)	FDOT	18.07%	\$	253,279	\$	234,610
FHWA - SU*	<b>FDOT</b>	18.07%	\$	160,855	\$	166,270
FHWA - CMAQ*	FDOT	18.07%	\$	85,796	\$	-
FTA 5305(d)**	FDOT	20.00%	\$	38,384		
E - 10		8	\$	538,314	\$	400,880
*FHWA - PL(CPG), SU, CMAQ Cash: 81.93%						
** FTA 5305(d) Cash: 80.00	0%					





#### APPROVED INDIRECT COST RATE

The ECRC provides the designated professional staff to the Florida-Alabama TPO and performs the work required to maintain the continuing, cooperative, and comprehensive (3-C) planning process. The ECRC serves seven (7) counties and is unique in its role in staffing three (3) separate TPOs (MPOs) in West Florida. A staff services agreement between the Florida-Alabama TPO and the Regional Council, effective on January 12, 2015, establishes this staffing arrangement.

The ECRC provides an annual audit of all programs and utilizes a de minimis indirect cost rate which is applied to all program budgets beginning 10/01/2021. The United States Department of Commerce, Economic Development Administration is the cognizant federal agency. ECRC has elected to charge the de minimis indirect cost rate of 15%.

## TITLE 23 AND TITLE 49 CHAPTER 53 PUBLIC TRANSPORTATION PLANNING TASKS

The following public transportation tasks are planned for FY 2025 and FY 2026 and can be found in Task 3 – Data Development and Management and Task 5 – Plans and Studies:

- Technical assistance and staff support for public transportation in the Pensacola, FL-AL UZA
- Local Coordinating Board Activities
- Development of Public Transportation Agency Safety Plan (PTASP) Targets
- Development of Transit Asset Management (TAM) Plan and Performance Targets

#### **AIR QUALITY PLANNING ACTIVITIES**

The Florida-Alabama TPO is currently in attainment and no non-attainment maintenance is required at this time.

#### **PUBLIC PARTICIPATION PROCESS**

The Florida-Alabama Transportation Planning Organization (FL-AL TPO) created a Public Participation Plan (PPP) to provide guidelines for achieving optimum engagement of the public when developing major planning documents and programs. Quality public participation is solicited before the planning process begins and continues throughout the process, helping to avoid, minimize and mitigate project impacts while providing the best solutions.





The primary goals of the FL-AL TPO's PPP are to:

- **Inform the Public**, to the maximum extent possible with available resources, of opportunities to participate in the transportation decision-making process.
- **Involve the Public** early and often in the transportation planning process.
- **Include the Public** Reach out to the geographical, organizational and demographic communities that compose the TPO planning area to increase the public's opportunity to participate in developing transportation plans and services.
- **Improve the Public Participation Process** Continually identify and implement ways to improve the public participation processes.

In addition to providing guidelines for reaching out to the public, the PPP also addresses Title VI where applicable.

#### FEDERAL PLANNING FACTORS

In November 2021, the Infrastructure Investment and Jobs Act (IIJA), also known as the "Bipartisan Infrastructure Law" was signed into law. The IIJA serves as the primary surface transportation legislation and provides funding over fiscal years 2022 through 2026. The bill carries forward the planning factors identified in previous legislation (FAST Act) that shall be considered as part of the review of projects and plans. Those 10 planning factors are displayed on Table 1 on the following page.



#### **Table 1: Fast Act Evaluation Factors**

Fast Act Evaluation	Task 1	Task 2	Task 3	Task 4	Task 5	Task 6	Task 7
Factors							
Support Economic Vitality of the Metropolitan Area	*	*	*	*	*	*	*
Increase Safety of the Transportation System for Motorized and Non-Motorized users	*	*	*	*	*	*	*
Increase Security of the Transportation System for Motorized and Non-Motorized users		*	*	*	*	*	*
Increase Accessibility and Mobility of People and for Freight		*	*	*	*	*	*
Protect and Enhance the Environment, Promote Energy Conservation, Improve Quality of Life, and Promote Consistency Between Transportation Improvements and State and Local Planned Growth and Economic Development Patterns	*	*	*	*	*	*	*
Enhance Integration and Connectivity of Transportation System Across Modes for People and Freight	*	*	*	*	*	*	*
Promote Efficient System Management and Operations	*	*	*	*	*	*	*
Emphasize Preservation of Existing Transportation System	*	*	*	*	*	*	*
Improve Resiliency of the System and Reduce Storm Water Impact of Surface Transportation	*	*	*	*	*	*	*
Enhance Travel & Tourism	*	*	*	*	*	*	*

**Task 1: Program Development** 

**Task 2: Long Range Transportation Planning** 

**Task 3: Data Development and Management** 

**Task 4: Short Range Transportation Planning** 

**Task 5: Plans and Studies** 

**Task 6: Marketing Outreach and Engagement** 

Task 7: Alabama Planning





#### FEDERAL AND STATE PLANNING EMPHASIS AREAS

#### **2021 FEDERAL PLANNING EMPHASIS AREAS**

#### **Complete Streets**

FHWA Division and FTA regional offices should work with State DOTs, MPOs and providers of public transportation to review current policies, rules, and procedures to determine their impact on safety for all road users. This effort should work to include provisions for safety in future transportation infrastructure, particularly those outside automobiles.

A complete street is safe, and feels safe, for everyone using the street. FHWA and FTA seek to help Federal aid recipients plan, develop, and operate streets and networks that prioritize safety, comfort, and access to destinations for people who use the street network, including pedestrians, bicyclists, transit riders, micro-mobility users, freight delivery services, and motorists. The goal is to provide an equitable and safe transportation network for travelers of all ages and abilities, including those from marginalized communities facing historic disinvestment. This vision is not achieved through a one-size-fits-all solution–each complete street is unique and developed to best serve its community context and its primary role in the network.

Per the National Highway Traffic Safety Administration's 2019 data, 62 percent of the motor vehicle crashes that resulted in pedestrian fatalities took place on arterials. Arterials tend to be designed for vehicle movement rather than mobility for non-motorized users and often lack convenient and safe crossing opportunities. They can function as barriers to a safe travel network for road users outside of vehicles.

To be considered complete, these roads should include safe pedestrian facilities, safe transit stops (if present), and safe crossing opportunities on an interval necessary for accessing destinations. A safe and complete network for bicycles can also be achieved through a safe and comfortable bicycle facility located on the roadway, adjacent to the road, or on a nearby parallel corridor. Jurisdictions will be encouraged to prioritize safety improvements and speed management on arterials that are essential to creating complete travel networks for those without access to single-occupancy vehicles.

#### **Public Involvement**

Early, effective, and continuous public involvement brings diverse viewpoints into the decision making process. FHWA Division and FTA regional offices should encourage MPOs, State DOTs, and providers of public transportation to increase meaningful public





involvement in transportation planning by integrating Virtual Public Involvement (VPI) tools into the overall public involvement approach while ensuring continued public participation by individuals without access to computers and mobile devices. The use of VPI broadens the reach of information to the public and makes participation more convenient and affordable to greater numbers of people. Virtual tools provide increased transparency and access to transportation planning activities and decisionmaking processes. Many virtual tools also provide information in visual and interactive formats that enhance public and stakeholder understanding of proposed plans, programs, and projects. Increasing participation earlier in the process can reduce project delays and lower staff time and costs. More information on VPI is available here.

## Strategic Highway Network (STRAHNET)/U.S. Department of Defense (DOD) Coordination

FHWA Division and FTA regional offices should encourage MPOs and State DOTs to coordinate with representatives from DOD in the transportation planning and project programming process on infrastructure and connectivity needs for STRAHNET routes and other public roads that connect to DOD facilities. According to the Declaration of Policy in 23 U.S.C. 101(b)(1), it is in the national interest to accelerate construction of the Federal-aid highway system, including the Dwight D. Eisenhower National System of Interstate and Defense Highways, because many of the highways (or portions of the highways) are inadequate to meet the needs of national and civil defense. The DOD's facilities include military bases, ports, and depots. The road networks that provide access and connections to these facilities are essential to national security. The 64,200-mile STRAHNET system consists of public highways that provide access, continuity, and emergency transportation of personnel and equipment in times of peace and war. It includes the entire 48,482 miles of the Dwight D. Eisenhower National System of Interstate and Defense Highways and 14,000 miles of other non-Interstate public highways on the National Highway System. The STRAHNET also contains approximately 1,800 miles of connector routes linking more than 200 military installations and ports to the primary highway system. The DOD's facilities are also often major employers in a region, generating substantial volumes of commuter and freight traffic on the transportation network and around entry points to the military facilities. Stakeholders are encouraged to review the STRAHNET maps and recent Power Project Platform (PPP) studies. These can be a useful resource in the State and MPO areas covered by these route analyses.





#### Federal Land Management Agency (FLMA) Coordination

FHWA Division and FTA regional offices should encourage MPOs and State DOTs to coordinate with FLMAs in the transportation planning and project programming process on infrastructure and connectivity needs related to access routes and other public roads and transportation services that connect to Federal lands. Through joint coordination, the State DOTs, MPOs, Tribal Governments, FLMAs, and local agencies should focus on integration of their transportation planning activities and develop cross-cutting State and MPO long range transportation plans, programs, and corridor studies, as well as the Office of Federal Lands Highway's developed transportation plans and programs. Agencies should explore opportunities to leverage transportation funding to support access and transportation needs of FLMAs before transportation projects are programmed in the Transportation Improvement Program (TIP) and Statewide Transportation Improvement Program (STIP). Each State must consider the concerns of FLMAs that have jurisdiction over land within the boundaries of the State (23 CFR 450.208(a)(3)). MPOs must appropriately involve FLMAs in the development of the metropolitan transportation plan and the TIP (23 CFR 450.316(d)). Additionally, the Tribal Transportation Program, Federal Lands Transportation Program, and the Federal Lands Access Program TIPs must be included in the STIP, directly or by reference, after FHWA approval in accordance with 23 U.S.C. 201(c) (23 CFR 450.218(e)).

#### Planning and Environment Linkages (PEL)

FHWA Division and FTA regional offices should encourage State DOTs, MPOs and Public Transportation Agencies to implement PEL as part of the transportation planning and environmental review processes. The use of PEL is a collaborative and integrated approach to transportation decision making that considers environmental, community, and economic goals early in the transportation planning process, and uses the information, analysis, and products developed during planning to inform the environmental review process. PEL leads to interagency relationship building among planning, resource, and regulatory agencies in the early stages of planning to inform and improve project delivery timeframes, including minimizing duplication and creating one cohesive flow of information. This results in transportation programs and projects that serve the community's transportation needs more effectively while avoiding and minimizing the impacts on human and natural resources. More information on PEL is available here.

#### **Data in Transportation Planning**

To address the emerging topic areas of data sharing, needs, and analytics, FHWA Division and FTA regional offices should encourage State DOTs, MPOs, and providers of public





transportation to incorporate data sharing and consideration into the transportation planning process, because data assets have value across multiple programs. Data sharing principles and data management can be used for a variety of issues, such as freight, bike and pedestrian planning, analyses, managing curb space, performance management, travel time reliability, connected and autonomous vehicles, mobility services, and safety. Developing and advancing data sharing principles allows for efficient use of resources and improved policy and decision making at the State, MPO, regional, and local levels for all parties.

#### STATE PLANNING EMPHASIS AREAS - 2021

The Florida Department of Transportation Office of Policy Planning develops Planning Emphasis Areas on a two-year cycle in coordination with the development of Metropolitan Planning Organizations' respective Unified Planning Work Programs. Emphasis areas set planning priorities, support the Florida Transportation Plan, and give importance to topic areas which MPOs are encouraged to address as they develop their planning programs. Implementation of the seven goals of the Florida Transportation Plan requires embracing innovation; extensive collaboration across jurisdictions, modes and disciplines; an emphasis on customer service; data and performance feedback; and strategic investments for the efficient and effective allocation of resources.

Florida Metropolitan Planning Organizations should consider the following four planning topics when updating their Unified Planning Work Plans.

#### Safety

The Florida Transportation Plan and the State's Strategic Highway Safety Plan place top priority on safety, with a state target of zero traffic fatalities and serious injuries. In addition to adopting safety targets, the MPOs must show how their Long Range Transportation Plan (LRTP) and priority projects in their Transportation Improvement Program (TIP) support progress toward those targets. The UPWP should consider enhancements to data analyses and community involvement to better inform the identification and prioritization of safety projects.

#### Resilience

With the passage of the FAST Act, resilience was introduced as a federal planning factor: "Improve the resilience and reliability of the transportation system and mitigate stormwater impacts of surface transportation." Resilience is defined as the ability to adapt to changing conditions and prepare for, withstand, and recover from disruption. These conditions can encompass a wide variety of environmental, technological, economic, or social impacts.





MPOs can address resilience within their planning processes by leveraging tools such as the *FHWA Resilience and Transportation Planning Guide* and the *FDOT Quick Guide: Incorporating Resilience* in the MPO LRTP. It should be noted that while these documents focus primarily on the development of MPO LRTPs and TIPs, addressing resilience should be a consideration within every planning document prepared by an MPO. MPOs should place a particular emphasis on coordination with agency partners responsible for natural disaster risk reduction, or who may be developing local resilience planning initiatives. Additionally, MPOs should consider the additional costs associated with reducing vulnerability of the existing transportation infrastructure. Proactive resiliency planning will help the MPO develop planning documents that are ultimately more realistic and cost-effective.

#### **Emerging Mobility**

Advances in communication and automation technology result in new mobility options, ranging from automated and connected transport, alternative fuel vehicles, ridesharing, and micro-mobility, to flying cars and space travel. These changes may be disruptive and transformational, with impacts to safety, vehicle ownership, travel capacity, vehicle miles traveled, land-use, transportation design, future investment demands, supply chain logistics, economy, and the workforce. Implementation of all seven goals of the Florida Transportation Plan can be furthered through both the transformation of major corridors and hubs and the expansion of transportation infrastructure to embrace and support the adoption of emerging mobility.

The UPWP should recognize the important influence of emerging mobility on the multimodal transportation system and include related planning studies, collaboration efforts, research, or other activities.

#### **RESOLUTION STATEMENT**

Resolution FL-AL 25-09 dated May 15, 2025, signed by the Florida-Alabama TPO Chairman is available in Appendix A.





### ORGANIZATION AND MANAGEMENT

#### **TPO BOUNDARIES**

The Florida-Alabama Metropolitan Planning Area (MPA) Boundary has been established by the TPO and received Governor's approval on August 8, 2024. The MPA includes the Lillian and Orange Beach areas in Alabama, and larger portions of Escambia and Santa Rosa counties in Florida. The entire two-county Metropolitan Statistical Area (MSA) is being used for long range transportation planning, but the actual MPA extends from the Gulf of Mexico to Molino (Escambia County) and Allentown (Santa Rosa County). The MPA boundary was approved by the TPO on August 9, 2023.

The Navarre--Miramar Beach--Destin, FL Urban Area extends into Santa Rosa County to include the area from Navarre to the Gulf Islands National Seashore. For administrative purposes, the TPO boundary remains at the Santa Rosa-Okaloosa County line. The Smoothed Federal Highway Administration Boundary was approved by the TPO on December 12, 2012, and revised on December 11, 2013, to tighten the boundary based on new 2013 regulations. The 2013 regulations removed the 10-year growth projection. Because the Pensacola FL-AL Urban Area remained at over 200,000 or more in population in the 2020 Census, it remained a Transportation Management Area (TMA).

#### **TPO STRUCTURE - PARTICIPANTS, ROLES, AND AGREEMENTS**

The Florida-Alabama TPO was established by designation of the governor through an interlocal agreement in 1977. An amendment in 1998 expanded membership to include all five (5) county commissioners from Santa Rosa County, providing equitable population and geographic representation on the TPO. After the 2000 Census a representative from Baldwin County was added. Apportionment of membership was reviewed again in 2013 following the 2010 Census. Representation from Orange Beach, Alabama was added. This membership apportionment was approved by the Florida governor on June 12, 2013 and by the Alabama governor on December 11, 2013. No change in the apportionment of membership occurred for the 2020 Census which staff anticipates will become official once the approval letter is received from the Governors of Florida and Alabama. The Interlocal Agreement for the Creation of the Florida-Alabama Transportation Planning Organization was updated in 2015.





According to Section 339.175, Florida Statutes, TPO board members shall be local elected officials. The current membership of the Florida-Alabama TPO is made up of:

- Five (5) members from Escambia County Commission
- Five (5) members from Pensacola City Council
- Five (5) members from Santa Rosa County Commission
- One (1) member from Gulf Breeze City Council
- One (1) member from Milton City Council
- One (1) member from Baldwin County Commission
- One (1) member from Orange Beach City Council
- Non-voting members: One (1) ALDOT representative and one (1) FDOT representative

The TPO maintains several additional agreements. The Transportation Planning Funds Joint Participation Agreement (PL) was updated and executed in May 2022. This agreement specifies the requirements for and process of receiving federal planning funds (PL) from Florida and Alabama. The agreement is signed by the TPO and Departments of Transportation. The new Consolidated Planning Grant Agreement is scheduled to be approved by May 2024. The new funding agreement will include all FHWA funds used by the TPO.

The Intergovernmental Coordination and Review (ICAR) and Public Transportation Coordination Joint Participation Agreement (JPA) provides a framework for review of federally funded projects in the urbanized area and for incorporating port, aviation, and transit projects into TPO plans. The Emerald Coast Regional Council is the regional clearinghouse for review of federal funds; Escambia County is the transit agency; the City of Pensacola is the airport and port agency; Santa Rosa County is the airport authority for that county. Therefore, the agreement is signed by the TPO, WFRPC (ECRC), Escambia County, the City of Pensacola, and Santa Rosa County. The agreement was updated and executed on June 9, 2010 and was reaffirmed on April 8, 2015. If significant changes occur the agreement will be updated or reaffirmed at that point in time.

The TPO maintains bylaws, which describe the operating procedures for the TPO and its advisory committees. The bylaws were updated and adopted in 2021. A Technical Coordinating Committee (TCC) and a Citizens' Advisory Committee (CAC) advise the TPO. Both the TPO board and its advisory committees take on the role of planning and programming for safe transportation systems by setting targets for safety performance measures and reflecting these targets in the TPO's plans and programs. A Freight Advisory Committee was added in 2017. Ad hoc committees to advise the TPO and its staff are formed as needed. Each committee carries out its prescribed tasks and responsibilities at regularly scheduled and, at times, special meetings. Areas addressed by these ad hoc committees in the past included freight, mobility, transit, interstate master planning, bridge

# IIPM/P



FY 2024/25 - 2025/26

incident management, Pensacola Bay passenger ferry service, congestion management, corridor management, and an Intelligent Transportation System Working Group.

The ECRC provides the designated professional staff to the Florida-Alabama TPO and performs the work required to maintain the continuing, cooperative and comprehensive (3-C) planning process. The ECRC serves seven (7) counties and is unique in its role in staffing three (3) separate TPOs (MPOs) in West Florida. A staff services agreement between the Florida-Alabama TPO and the Regional Council, effective on January 12, 2015, establishes this staffing arrangement. The TPO utilizes the ECRC Continuity of Operations Plan (COOP). The COOP provides staff direction and expectations regarding actions to be taken during emergency events.

State assistance is provided primarily through the FDOT District 3 office and the Milton urban office of the FDOT. Efforts include guidance and supervision of administrative tasks (program management, program development) necessary to carry out the urban transportation planning process in the Florida-Alabama TPO area. Planning support will be provided as project management, allocation and obligation of funds for special projects of the TPO. Technical assistance provided as development of projects in the adopted Long Range Transportation Plan, maintaining the Northwest Florida Regional Transportation Model, engineering analyses of traffic operations requests to assist the MPO with projects to be scheduled in the Transportation Systems Management Element of the Transportation Improvement Program. The Department will provide annual traffic counts to the TPO and will assist with analysis of data used in planning and project development activities.

The FDOT District 3 office provides match for the FTA Section 5305 program for public transportation technical assistance. The TPO receives FDOT District 3 support with data for and output from the regional transportation planning model that covers ten counties in west Florida. The FDOT Bureau of Multi-Modal Systems Planning and Division of Planning and Programming aid with training programs and policy direction to the TPO. Resource agency input on projects is received through the statewide Efficient Transportation Decision Making (ETDM) Process.

Federal assistance and coordination are provided through the Federal Highway Administration (FHWA), FTA, and the Environmental Protection Agency (EPA). Input is sought from the US Navy, US Air Force, and Department of Defense due to the significant military presence in the Pensacola, FL-AL Urbanized Area.

Section 1352, Title 31, U.S. Code, requires that no federal appropriated funds may be used for lobbying purposes. Florida Statutes contain a similar requirement for state appropriated funds. The required certification is included in Appendix D to this document. Appendix D of this document contains the assurance that the TPO does not use federal funds for procurement of services from





individuals who have been disbarred or suspended in accordance with provisions of 49 CFR Part 29, Subparts A through E.

#### FDOT D3 DISTRICTWIDE PLANNING ACTIVITIES:

The Florida Department of Transportation District Three District Wide Planning activities for FY 24/25 – FY 25/26 include the following:

- GIS Application Development and System Maintenance
- Systems Planning and Reviews
- Interchange Reviews
- Travel Demand Model Development
- Efficient Transportation Decision Making (ETDM)/Community Impact Assessment
- Statistics
- Federal Functional Classification
- Traffic Counts Program
- Modal Development Technical Support
- State Highway System Corridor Studies
- State Highway System Complete Streets Classification
- Growth Management Development Impact Reviews
- Safety and Access Management Studies

#### **REGIONAL PLANNING**

Regional planning and coordination of transportation plans is a focus of the Florida Legislature and transportation agencies. Because of the merging of urbanized areas, the Florida-Alabama and Okaloosa-Walton TPOs created the Northwest Florida Regional Transportation Planning Organization (RTPO) in 2005 by interlocal agreement. In 2020 the Florida-Alabama TPO, along with the Emerald Coast Regional Council (ECRC), Okaloosa-Walton TPO, and Washington and Holmes Counties approved an interlocal agreement naming ECRC as the designated Regional Transportation Area to serve the regional needs of the area. Bay County TPO was added in 2021. This regional entity has approved a regionally-significant transportation network, priorities, and bylaws. The ECRC also annually adopts project priorities for the State Transportation Regional Incentive Program (TRIP).





The Military Growth Advisory Group is the working group for the Northwest Florida Military Sustainability Partnership. The group looks at implementing the recommendations identified in the Joint Land Use Study and in the Comprehensive Tri-County Growth Management Plan (Santa Rosa, Okaloosa and Walton). The Growth Management Plan includes recommendations for improving transportation infrastructure in the three-county region.

## RESOLUTION OF STATE AND FEDERAL CERTIFICATION REVIEW COMMENTS

The Federal Transportation Management Area (TMA) Certification was completed in 2022 with issuance of the 2022 Certification Report in 2023. In this report the federal agencies presented three (3) noteworthy practices, two (2) recommendations, and one (1) corrective action. The TPO proactively addressed the one corrective action in August of 2022 and the TPO approved it by the March 31, 2023 deadline. The TPO received a letter that the TPO has been granted full certification until December 2026.





# PROGRAM WORK TASKS WITH CORRESPONDING FUNDING TABLES



#### **Task 1: Program Development**

**Purpose:** Provides support for the board and staff and resources necessary to administer the transportation planning process and includes reviewing and reporting, capital purchases, equipment, travel to conferences, trainings, meetings, and workshops that is reasonable and allowable in accordance with C.F.R. 200.474 to be charged. The TPO will provide information and request prior approval of purchases of equipment, supplies, and/or non-typical expenses greater than \$5,000 before moving forward with them.

In 2026, the Federal Highway Administration (FHWA) and the Federal Transit Administration (FTA) will do a quadrennial review of the FL-AL TPO because it is a Transportation Management Area (TMA). Much of the preparation for this review will be covered in this task.

The 2050 Long Range Transportation Plan (LRTP) began in 2023. Additional oversight from administration will be needed throughout the update process.

**Previous Work:** In FYs 2023 and 2024 the TPO staff provided support and assistance to the board and its committees; conducted procurements as needed and completed support activities as needed. In 2022, the TPO participated and coordinated with FHWA and FTA for the quadrennial review of the FL-AL TPO. In 2023, the TPO completed the General Planning Consultant selection process.

REQUIRED ACTIVITIES	END PRODUCTS	COMPLETION DATE
Support to board and committees	Meeting agendas, minutes, and presentation materials	Ongoing
Joint FDOT-TPO Certification	Meet with FDOT and provide requested information	Annually, January 2025 & 2026
Attend Trainings/Meetings (i.e., FMPP, MPOAC, TransPlex)	Meetings, education, information from FDOT, FHWA, and FTA	Quarterly and as needed
Maintain Financial Records	Records are maintained	Ongoing
Invoices and Travel Vouchers	Invoices are completed. Travel vouchers are within policy.	Monthly/ongoing
Annual Audit	Audit is complete	Annually
Maintain UPWP	Amendments and FY 2026 update	Annually/as needed
Meetings with FDOT	Meetings are held as needed	As needed
FHWA/FTA Certification	Provide information as requested.	2026





REQUIRED ACTIVITIES	END PRODUCTS	COMPLETION DATE
General Planning Consultant Coordination	Meet with GPCs as needed	As needed
2050 LRTP Support	Review of LRTP materials and set up of LRTP Steering Committee	Ongoing

<sup>\*</sup>The Florida-Alabama TPO is the responsible agency for all required activities listed.



	Task 1	Pro	gram Developi	nen	t			
			FY 24/25					
Funding Source			FHWA			FTA 5305(d)		
Contract Number			G2U26			G2519	FY	24/25 Total
Source Level	PL		SU		CM	Federal		
Personnel (salary and benefits)	\$ 417,329	\$	12,102	\$	8,051	\$ 95,926	\$	533,408
Travel	\$ 20,000	\$	-	\$	-	\$ -	\$	20,000
Direct Expenses	\$ 150,000	\$	-	\$	-	\$ -	\$	150,000
Indirect Expenses	\$ 75,094	\$	1,612	\$	1,017	\$ 11,938	\$	89,661
FY 24/25 Totals	\$ 662,423	\$	13,714	\$	9,068	\$ 107,864	\$	793,069
			FY 25/26					
Funding Source			FHWA					
Contract Number			G2U26				FY	25/26 Total
Source	PL		SU		CM			
Personnel (salary and benefits)	\$ 345,565	\$	28,831	\$	-	\$ -	\$	374,396
Travel	\$ 20,000	\$	-	\$	-	\$ -	\$	20,000
Direct Expenses	\$ 170,700	\$	-	\$	-	\$ -	\$	170,700
Indirect Expenses	\$ 80,462	\$	4,325	\$	-	\$ -	\$	84,787
FY 25/26 Totals	\$ 616,727	\$	33,156	\$	-	\$ -	\$	649,883



#### **Task 2: Long Range Transportation Planning**

**Purpose:** Every five years the LRTP should be updated as required by 23 Code of Federal Regulations 450.322. This task supports the updates as well as necessary amendments to the plan. The plan is to be consistent with current and forecasted trends. Florida is in air quality attainment and therefore only requires the five-year review period. This task includes consultant use and management. The 2050 LRTP will continue in FY 2025 with the Land Use Planning, Scope of Services, and Public Participation Plan.

**Previous Work:** The Annual Roadway Capacity Status Reports were published. Staff attended Task Force meetings and conference calls. The 2050 LRTP Steering Committee, Land Use Committee, and Scope of Services were finalized in 2023. The 2050 LRTP Goals and Objectives and Public Participation Plan were approved in April 2024. The 2045 LRTP had been amended two times and modified four times since it was adopted in October 2020.

REQUIRED ACTIVITIES	END PRODUCTS	COMPLETION DATE
Congestion Management Plan Minor Update	Adoption	Annually after release of LOS data
Review Project Priorities	Adoption	June 2025/May 2026
Congestion Management Process Plan – Major Update	Adoption	December2024
Financial Resources	Adoption	December 2024
Needs Plan	Adoption	May2025
Cost Feasible Plan	Adoption	August 2025
Final and Summary Reports	Completion	February 2026
Land Use Planning Resources	Formation of Land Use Committee. Review of Zonal Data by Committee.	Land use committee formed October 2023, and data reviewed in July 2024
LRTP Amendments	Adoption	As needed

<sup>\*</sup>The Florida-Alabama TPO is the responsible agency for all required activities listed.





Task 2 Long Range Transportation Planning						
FY 24/25						
Funding Source		FH'	WA			
Contract Number		G21	J26		FY	24/25 Total
Source Level		PL		СМ		
Personnel (salary and benefits)	\$	31,891	\$	58,667	\$	90,558
Consultant	\$	-	\$	300,326	\$	300,326
Indirect Expenses	\$	4,673	\$	8,206	\$	12,879
FY 24/25 Totals	\$	36,564	\$	367,199	\$	403,763
	F	Y 25/26				
Funding Source		FH'	WA			
Contract Number		G21	J26		FY	25/26 Total
Source		PL		СМ		
Personnel (salary and benefits)	\$	44,706	\$	-	\$	44,706
Consultant	\$	-	\$	-	\$	-
Indirect Expenses	\$	6,706	\$	-	\$	6,706
FY 25/26 Totals	\$	51,412	\$	-	\$	51,412



#### **Task 3: Data Development and Management**

**Purpose:** The purpose of Data Development and Management is to identify improvements to the existing system, plan for the use of advanced information technology, and maintain transportation conformity by reporting on air quality in the region. Intelligent Transportation System (ITS) and Advanced Traffic Management System (ATMS) planning and support are part of this task. This task also includes Geographic Information System (GIS) data creation, collection, management, analysis, and mapping needed by the TPO in an ongoing effort each year. Transportation System Management (TSM) projects are included in this task. As part of the decennial census, the TPO, in conjunction with DOT and FHWA, will be required to approve boundaries for the Smoothed Urbanized Area and the Metropolitan Planning Area as well as membership apportionment and the Federal Functional Classified Roadway Map by County. Certain Federal Performance Measures will need to be readdressed during the two-year UPWP cycle as well.

**Previous Work:** Safety Performance Measures are adopted annually by February 27<sup>th</sup>. Bridge, Pavement, and System Performance Targets were previously adopted by the TPO in February 2023 and need to be readopted on a date to be determined. Public Transportation Performance Targets must be updated annually by transit provider(s) whereas the TPO can update their transit targets annually through the TIP. Staff provided planning and support of ITS and ATMS activities through work with the ITS and ATMS monthly meetings and coordination with the ITS Support Consultant. The TSM projects were ranked using the adopted criteria and included in the annual project priorities. TPO membership apportionment and Metropolitan Planning Area Boundary were approved by the Governor in 2024. TPO smoothed FHWA Boundaries were provided to FDOT and ALDOT in November 2023 and finalized by FDOT, ALDOT, and FHWA in May 2024. The Baldwin County Federal Functional Classified Roadway Map was approved on February 3, 2014. The Escambia County and Santa Rosa County Federal Functional Classified Roadway Maps were approved on June 11, 2014.

REQUIRED ACTIVITIES	END PRODUCTS	COMPLETION DATE
Safety Performance Targets	Adoption	November 2024/2025
Greenhouse Gas Targets	Adoption	Fall 2024/2025
Public Transportation Agency Safety Plan (PTASP) Targets	TIP	June 2025/2026
Transit Asset Management (TAM) Targets	TIP	June 2025/2026
ITS/ATMS Support	Coordination and Support on ITS/ATMS Activities	Ongoing



REQUIRED ACTIVITIES	END PRODUCTS	COMPLETION DATE
Regional Transportation Management Center (RTMC)	Coordination and Support on the construction and establishment of the new RTMC	Ongoing
Transportation System Management (TSM) Projects	Ranked Projects	June 2025/2026
GIS Data Collection and Analysis	Maps, Analysis, and GIS Support for the TPO	Ongoing
Federal Functional Classified Roadways	Submitted to FHWA	October 2024

<sup>\*</sup>The Florida-Alabama TPO is the responsible agency for all required activities listed.



Task 3 Data Development & Management							
FY 24	1/25						
Funding Source	Funding Source FHWA						
Contract Number		G2U26	FY	24/25 Total			
Source Level		PL					
Personnel (salary and benefits)	\$	75,164	\$	75,164			
Indirect Expenses	\$	10,053	\$	10,053			
FY 24/25 Totals	\$	85,217	\$	85,217			
FY 25	/26						
Funding Source		FHWA					
Contract Number		G2U26	FY	25/26 Total			
Source		PL					
Personnel (salary and benefits)	\$	67,515	\$	67,515			
	\$	10,127	\$	10,127			
Indirect Expenses	Ψ	- /					



#### **Task 4: Short Range Transportation Planning**

**Purpose:** The annual cycle for determination of projects for the FDOT Work Program is included in the TIP and Project Priorities. The consultant funding will be used for the interactive TIP tool. A consultant formats the FDOT Work Program into their TIP Database that creates a rough draft of the TIPs for the TPO. The TPO staff then format the TIP into a more readable and understandable format for the TPO, Advisory Committees, and the public. Several TPOs in Florida use DTS for assistance with their TIPs. DTS also generates the maps in their software for the TIP Amendments based on the information provided to them by the TPO staff.

**Previous Work:** The FY 2024-2028 Project Priorities were adopted in August 2022. The FY 2025-2029 Project Priorities were adopted in August 2023. The FY 2026-2030 Project Priorities were adopted in June 2024. The FDOT FY 2024-2028 Tentative Work Program was accepted by the TPO in January 2023 and the FDOT FY 2025-2029 Tentative Work Program was accepted in October 2023. The FY 2024-2028 TIP was adopted in June 2023 and the FY 2024-2028 TIP was adopted in June of 2024.

Seventeen TIP amendments were completed for the FY 2023-2027 TIP and seven amendments were completed for the FY 2024-2028 TIP. Administrative modifications were also processed.

REQUIRED ACTIVITIES	END PRODUCTS	COMPLETION DATE
FY 2027-2031 Project Priorities	Adoption	May 2025
FY 2028-2032 Project Priorities		May 2026
FY 2026-2030 FDOT Tentative Work Program	Acceptance	December 2024
FY 2027-2031 FDOT Tentative Work Program	Acceptance	November 2025
FY 2026-2030 TIP		May 2025
FY 2027-2031 TIP	Adoption	May 2026
FY 2026-2030 TIP Amendments and Modifications	Adoption	As needed
FY 2027-2031 TIP Amendments and Modifications	Adoption	As needed
Interactive TIP Tool Update by Consultant	Paid Invoice	April 2025/2026

<sup>\*</sup>The Florida-Alabama TPO is the responsible agency for all required activities listed.



Task 4 Short Range Transportation Planning								
FY 24/25								
Funding Source		FHWA	FY 24/25 Total					
Contract Number		G2U26						
Source Level		PL						
Personnel (salary and benefits)	\$	75,394	\$	75,394				
Consultant	\$	3,200	\$	3,200				
Indirect Expenses	\$	10,500	\$	10,500				
FY 24/25 Totals	\$	89,094	\$	89,094				
FY 25/26								
Funding Source		FHWA						
Contract Number		G2U26	FY 25/26 Total					
Source		PL						
Personnel (salary and benefits)	\$	62,755	\$	62,755				
Consultant	\$	5,000	\$	5,000				
Indirect Expenses	\$	10,163	\$	10,163				
FY 25/26 Totals	\$	77,918	\$	77,918				



#### Task 5: Plans and Studies

**Purpose:** This task includes time charged to planning activities for non-single occupancy travel. Those modes include public transportation, transportation disadvantaged, bicycle, pedestrian, trails. Other planning activities in this task include freight planning, regional coordination of contiguous MPOs, and other project management activities. Regional planning activities include managing the Transportation Regional Incentive Program (TRIP) process through ECRC as the Regional Transportation Area. This task will also include special planning studies as needed such as Corridor Management Plans. The South Navy Boulevard Corridor Management Plan, funded by Escambia County, is scheduled to begin in FY 2025. TPO staff, while not having an active role, will provide support as this is a major corridor in the TPO area. The Pace Boulevard Corridor Management Plan will also begin in FY 2025. This plan will identify operational, safety, and access management improvements needed to support all modes of transportation including roadway capacity, public transit, and bicycle and pedestrian movements. This task also includes technical assistance to the local transit agency (ECAT). ECAT will be utilizing FTA 5307 funds for their Major Transit Development Plan (TDP) Update and a MicroTransit Area Study.

The following plans are also included in this task:

- Stormwater Resilience Pilot Project
- Smart Regions Master Plan
- Data Analytics Phase 1
- Advanced Transportation Management System (ATMS) Master Plan Update
- Congestion Elimination Plan

**Previous Work:** The Pedestrian/Bicycle/Trails Plan was adopted in November 2023. Public Transportation project priorities were adopted in the annual Project Priorities cycle in 2023 and 2024. The Public Transportation component of the TIP was also completed during the annual TIP adoption. Disadvantaged Business Enterprise (DBE) reporting was completed as part of this task. Planning for public transportation projects, federal financial reporting, and assistance with the JARC and New Freedom grants were conducted. JARC funds were also used to help with ECAT's Transit Development Plan in FY 21. ECAT Comprehensive Operation Analysis was completed in June 2023. The FY 2020 Section 5305 Metropolitan Planning funds grant was executed which provided assistance to ECAT for their Triennial Review. The TPO provided staff for the Transportation Disadvantaged Local Coordinating Boards for Escambia and Santa Rosa Counties. For the Transportation Disadvantaged program quarterly reports were submitted, bylaws and grievance procedures approved, the Actual Expenditures Reports completed, CTC Provider Evaluations approved, TDSPs approved, and Public Hearings held. The Freight Committee was reestablished for the Florida-Alabama TPO. The Scope for the Stormwater



Resilience Pilot Project Scope of Work was approved by the TPO in February 2022. The Scopes for the Smart Regions Master Plan, Data Analytics Phase 1, and Congestion Elimination Plan were approved in February 2024. TRIP applications were ranked by staff and approved by the ECRC board.

REQUIRED ACTIVITIES	END PRODUCTS	COMPLETION DATE					
Re-establishment and support of freight committee to include members throughout the Emerald Coast	Approved expanded membership and updated bylaws. Meeting agendas and presentation materials	October 2025, as needed					
Attend MPOAC Freight Committee Meetings	Meetings, education, information from FDOT and FHWA	Quarterly/as needed					
Develop regional and TPO freight priority list through study and survey results	Approved list of projects.	January 2025/2026					
Regional Bicycle/Pedestrian/Trails Committee	Meeting agendas and presentation materials	Quarterly/as needed					
Transportation Alternatives Program	Workshops. Adoption of ranked TA Projects submitted to FDOT	February 2025/April 2026					
Technical Assistance to Transit Agency	Assistance with transit related items to the TPO process.	Annually/as needed					
Local Coordinating Board Activities	Meetings. Evaluations	Quarterly/as needed					
Coordination with Military Efforts in the Region	Coordination of TPO work with military partners	As needed					
Smart Regions Master Plan	Adoption of Plan	February 2025					
Data Analytics Phase 1	Adoption of Plan	May 2025					
ATMS Master Plan Update	Adoption of Plan	June 2026					
Congestion Elimination Plan	Adoption of Plan	August 2025					
Stormwater Resilience Pilot Project	Adoption of Plan	June 2025					
Complete Streets Planning	Ongoing	As needed					

<sup>\*</sup>The Florida-Alabama TPO is the responsible agency for all required activities listed.

Task 5 Plans and Studies														
FY 24/25														
Funding Source		FH	WA		F	TA 5305(d)		FTA 5307	F1	A 5316/5317		CTD		
Contract Number	G2U26			G2519	FTA 5307		FTA 5316/5317		TD Grant		FY	' 24/25 Total		
Source Level		PL		SU		Federal		Federal		Federal		State		
Personnel (salary and benefits)	\$	95,586	\$	226,597	\$	40,618	\$	-	\$	13,043	\$	49,672	\$	425,516
Consultant	\$	-	\$	427,146	\$	-	\$	285,000	\$	65,000	\$	-	\$	777,146
Indirect Expenses	\$	12,939	\$	39,653	\$	5,055	\$	-	\$	1,957	\$	6,181	\$	65,785
FY 24/25 Totals	\$	108,525	\$	693,396	\$	45,673	\$	285,000	\$	80,000	\$	55,853	\$	1,268,447
FY 25/26														
Funding Source		FH	WA		F	TA 5305(d)		FTA 5307	F1	A 5316/5317		CTD		
Contract Number		G21	J26			G2519		FTA 5307	FT	A 5316/5317		TD Grant	FY	25/26 Total
Source		PL		SU		Federal		Federal		Federal		State		
Personnel (salary and benefits)	\$	62,710	\$	49,080	\$	-	\$	-	\$	13,246	\$	48,568	\$	173,604
Consultant	\$	-	\$	590,000	\$	-	\$	125,000	\$	20,000	\$	-	\$	735,000
Indirect Expenses	\$	9,407	\$	35,785	\$	-	\$	-	\$	1,987	\$	7,285	\$	54,464
FY 25/26 Totals	\$	72,117	\$	674,865	\$	-	\$	125,000	\$	35,233	\$	55,853	\$	963,068

<sup>\*</sup> These funds satisfy the requirements for the 2.5% PL set aside for Complete Streets planning. (11206(b)) The total amount of funds used by the TPO for Complete Streets planning for FY 24/25 is \$24,459 of \$108,525 PL, and FY 25/26 is \$24,796 of \$72,117 PL. 2.5% of the total PL allocation for FY 24/25 is \$24,459 and FY 25/26 it is \$24,796.





#### **Task 6: Marketing Outreach and Engagement**

**Purpose:** Provide the public with accurate information and meaningful opportunities to participate in the transportation decision-making process through a combination of public meetings, outreach activities, accessible digital platforms, , innovative communication tools, and maintaining compliance with Title VI requirements where applicable.

**Previous Work:** Coordination and technical support to all TPO tasks, projects, and programs, as it relates to outreach and community engagement. Set-up and direction provided for all TPO virtual, hybrid, and in-person meetings, as well as the Emerald Coast Transportation Symposium. The Public Participation Process Plan was updated in January 2021. TPO Orientation Packages were updated and prepared as needed. Outreach efforts were assessed. Staff completed Title VI training. Staff coordinated all other outreach efforts with community groups and TPO workshops.

REQUIRED ACTIVITIES	END PRODUCTS	COMPLETION DATE					
Development of Marketing Outreach and Engagement Procedures and Strategies	Procedures and Strategies are Compliant and Improved	Annually/as needed					
Conduct Outreach Activities with In- Person & Virtual Accessibility	Outreach is Performed	Monthly/as needed					
Produce In-Person & Virtually Accessible Formats for TPO Committee & Board Meetings	Meetings are Conducted through Various Channels	Ongoing					
Public Participation Plan Development & Updates	PPP is updated and improved	Annually					
Title VI/Nondiscrimination Compliance and Complaint Resolution, Reporting and Training	Title VI complaints are resolved and reported	Ongoing					
Speaking Engagements & Presentations on the TPO	Presentations are given	Monthly/as needed					
Document and Assess all Marketing Outreach and Engagement Efforts	Activities are accessed and recorded	Monthly/as needed					
Manage TPO Website Functions, File Management, Content Information, and Compliance	TPO Website is up-to-date and compliant	Ongoing					
Citizens' Advisory Committee (CAC)	Maintain roster, insure geographical representation, CAC orientations, CAC appointments and replacements	Ongoing					
Prepare TPO Orientation Materials and Presentations	Orientations are completed and improved	Quarterly/as needed					
Management of Electronic Media Posts, Websites & Reports	E-Media activity is monitored, measured, and reported	Ongoing					



REQUIRED ACTIVITIES	END PRODUCTS	COMPLETION DATE
Produce and update Marketing Materials on Transportation Planning Process and Stages	Materials are produced	Annually/Ongoing
Maintain TPO and Interested Parties Distribution Lists	Distribution lists are maintained and up-to-date	Ongoing
Provide Opportunity for Public Comments and TPO Review	Public Comments are received, recorded, and reported	Ongoing
Publicly Notice & Promote TPO Meetings and Activities	Meetings and activities are publicly noticed	Ongoing
Joint TPO Certification Review	Meet with FDOT and provide engagement and outreach information	Annually, January 2025/2026
Quadrennial Federal Certification Review	Meet with FHWA, FTA, and FDOT and provide engagement and outreach information	December 2026

<sup>\*</sup>The Florida-Alabama TPO is the responsible agency for all required activities listed.



Task 6	Mar	keting Out	rea	ch & Engage	me	nt				
FY 24/25										
Funding Source				FHWA						
Contract Number				G2U26			FY 24/25 Total			
Source Level		PL		SU		CM				
Personnel (salary and benefits)	\$	137,284	\$	19,590	\$	10,643	\$	167,517		
Direct Expenses	\$	10,000	\$	-	\$	-	\$	10,000		
Indirect Expenses	\$	19,268	\$	2,624	\$	2,090	\$	23,982		
FY 24/25 Totals	\$	166,552	\$	22,214	\$	12,733	\$	201,499		
		FY 25	/26							
Funding Source				FHWA						
Contract Number				G2U26			FY	25/26 Total		
Source		PL		SU		СМ				
Personnel (salary and benefits)	\$	136,013	\$	39,871	\$	-	\$	175,884		
Direct Expenses	\$	10,000	\$	-	\$	-	\$	10,000		
Indirect Expenses	\$	21,902	\$	5,981	\$	-	\$	27,883		
FY 25/26 Totals	\$	167,915	\$	45,852	\$		\$	213,767		





## **Task 7: Alabama Planning**

**Purpose:** Multi-state coordination involves transportation planning activities that support the community of Lillian and the City of Orange Beach in Baldwin County, Alabama, as well as the necessary activities required by the Alabama Department of Transportation (ALDOT). Staff will coordinate with economic development entities in Alabama and Florida to determine how the TPO can support these valuable areas of common interest. The Baldwin County Federal Functional Classified Roadway Map needs to be readopted by April 2025. The TPO will work and coordinate with the ALDOT on setting goals, objectives, performance measures, and targets required by the IIJA.

The following Livability Indicators will also be incorporated into the TPO's planning process as appropriate:

- 1. Percent of jobs and housing located within one-half (1/2) mile of transit service (Also percentage of non-regional principal 1 projects within a Justice 40 Area)
- 2. Percent of household income spent on housing and transportation (Also percentage of non-regional principal 2 projects within a Justice 40 Area)
- 3. Percent of workforce living within a thirty (30) minute or less commute from primary job centers
- 4. Percent of non-transit (5310, etc.) transportation projects dedicated to enhancing accessibility of existing transportation systems
- 5. Percent of non-transit (5310, etc.) transportation projects where more than one federal funding source is utilized
- 6. Percent of housing located in walkable neighborhoods with mixed use destinations located nearby

**Previous Work:** Adoption of LRTP, Targets for Safety Performance Measures, Project Priorities, TIPs, and completion of Annual Reports, Federal Obligation Reports, and Amendments. Safety Performance Measures are adopted annually by February 27<sup>th</sup>. Bridge, Pavement, and System Performance Targets were previously adopted by the TPO in February 2023 and need to be readopted by a date to be determined. Public Transportation Performance Targets must be updated annually by transit provider(s) whereas the TPO can update their transit targets annually through the TIP. TPO membership apportionment was approved in August 2023.



REQUIRED ACTIVITIES	END PRODUCTS	COMPLETION DATE
Performance Targets	Adoption	Annually
2050 LRTP Plan Development and Adoption	Adoption	OngoingAugust 2025
LRTP Amendments	Adoption	As needed
TIP	Adoption	J May 2025/2026
Project Priorities		May 2025/2026
ALDOT Certification	Provide requested information to ALDOT	Annually/Spring
Local Government ADA Transition Plans	Collection of local government plans	Annually/Spring
Annual Report	Final Report	December 2024/2025
Federal Functional Classified Roadways	Adoption	December 2024
Attend Trainings	Meetings, education, information	As needed
Livability Indicators	Addition of Livability Indicators into appropriate planning documents	As needed
*The Florida-Alabama TPO is the respo	onsible agency for all required activities l	isted.



Task 7 Alabama Planning										
FY 24/25										
Funding Source	Funding Source ALDOT									
Contract Number		ALC	OT		FY	24/25 Total				
Source Level		Federal		Local						
Personnel (salary and benefits)	\$	32,174	\$	8,044	\$	40,218				
Travel	\$	500	\$	125	\$	625				
Indirect Expenses	\$	4,504	\$	1,126	\$	5,630				
FY 24/25 Totals	\$	37,178	\$	9,295	\$	46,473				
		FY 25/26								
Funding Source		ALC	OT	•						
Contract Number		ALC	OT	•	FY	25/26 Total				
Source		Federal		Local						
Personnel (salary and benefits)	\$	22,336	\$	5,584	\$	27,920				
Travel	\$	500	\$	125	\$	625				
Indirect Expenses	\$	3,350	\$	838	\$	4,188				
FY 25/26 Totals	\$	26,186	\$	6,547	\$	32,733				





# **FUNDING TABLES**

# Agency Participation 5/14/25

Funding Source Contract		ALC ALC			CTD TD Grant			FH G20	WA 1126		FTA 5.	305 519		FTA 53 FTA 53			FTA 5316/5. FTA 5316/5.	
Fiscal Year	F'	Y 24/25	Y 25/26	F		FY 25/26		FY 24/25		FY 25/26	FY 24/25		FY 25/26	FY 24/25	FY 25/26	F		Y 25/26
Total Budget	\$	46,473	32,733		55,853 \$		_			1,817,604	153,537		-	\$		\$	80,000 \$	
Task 1 Program Development																		
Personnel (salary and benefits)	Ś	-	\$ -	\$	- \$		\$	437,482	Ś	374,396	\$ 95,926	Ś	-	\$ - \$	; -	\$	- \$	-
Travel	\$	-	\$ -	\$	- \$	-	\$	20,000		20,000	\$ ,	\$	-	\$ - \$		\$	- \$	-
Direct Expenses	\$	-	\$ -	\$	- \$	-	\$	150,000		170,700	\$ -	\$	-	\$ - \$		\$	- \$	-
Indirect Expenses	\$	-	\$ -	\$	- \$	-	\$	77,723	\$	84,787	\$ 11,938	\$	-	\$ - \$		\$	- \$	-
Sub Total	\$	-	\$ -	\$	- \$	-	\$	685,205	\$	649,883	\$ 107,864	\$	-	\$ - \$		\$	- \$	-
Task 2 Long Range Transportation Planning																		
Personnel (salary and benefits)	\$	-	\$ -	\$	- \$	-	\$	90,558	\$	44,706	\$ -	\$	-	\$ - \$	-	\$	- \$	-
Consultant	\$	-	\$ -	\$	- \$	-	\$	300,326	\$	-	\$ -	\$	-	\$ - \$		\$	- \$	-
Indirect Expenses	\$	-	\$ -	\$	- \$	-	\$	12,879	\$	6,706	\$ _	\$	-	\$ - \$		\$	- \$	-
Sub Total	\$	-	\$ -	\$	- \$	-	\$	403,763	\$	51,412	\$ -	\$	-	\$ - \$	-	\$	- \$	-
Task 3 Data Development & Management																		
Personnel (salary and benefits)	\$	-	\$ -	\$	- \$	-	\$	75,164	\$	67,515	\$ -	\$	-	\$ - \$	-	\$	- \$	-
Indirect Expenses	\$	-	\$ -	\$	- \$	-	\$	10,053	\$	10,127	\$ -	\$	-	\$ - \$		\$	- \$	-
Sub Total	\$	-	\$ -	\$	- \$	-	\$	85,217	\$	77,642	\$ -	\$	-	\$ - \$	-	\$	- \$	-
Task 4 Short Range Transportation Planning																		
Personnel (salary and benefits)	\$	-	\$ -	\$	- \$	-	\$	75,394	\$	62,755	\$ -	\$	-	\$ - \$		\$	- \$	-
Consultant	\$	-	\$ -	\$	- \$	-	\$	3,200	\$	5,000	\$ _	\$	-	\$ - \$		\$	- \$	-
Indirect Expenses	\$	-	\$ -	\$	- \$	-	\$	10,500	\$	10,163	\$ _	\$	-	\$ - \$		\$	- \$	-
Sub Total	\$	-	\$ -	\$	- \$	-	\$	89,094	\$	77,918	\$ -	\$	-	\$ - \$	-	\$	- \$	-
Task 5 Plans and Studies																		
Personnel (salary and benefits)	\$	-	\$ -	\$	49,672 \$	48,568	\$	322,183	\$	111,790	\$ 40,618	\$	-	\$ - \$	-	\$	13,043 \$	13,246
Consultant	\$	-	\$ -	\$	- \$	-	\$	427,146	\$	590,000	\$ _	\$	-	\$ 285,000 \$	125,000	\$	65,000 \$	20,000
Indirect Expenses	\$	-	\$ -	\$	6,181 \$	7,285	\$	52,592	\$	45,192	\$ 5,055	\$	-	\$ - \$	-	\$	1,957 \$	1,987
Sub Total	\$	-	\$ -	\$	55,853 \$	55,853	\$	801,921	\$	746,982	\$ 45,673	\$	-	\$ 285,000 \$	125,000	\$	80,000 \$	35,233
Task 6 Marketing Outreach & Engagement																		
Personnel (salary and benefits)	\$	-	\$ -	\$	- \$	-	\$	167,517	\$	175,884	\$ -	\$	-	\$ - \$	-	\$	- \$	-
Direct Expenses	\$	-	\$ -	\$	- \$	-	\$	10,000	\$	10,000	\$ -	\$	-	\$ - \$	-	\$	- \$	-
Indirect Expenses	\$	-	\$ -	\$	- \$	-	\$	23,982	\$	27,883	\$ -	\$	-	\$ - \$	-	\$	- \$	-
Sub Total	\$	-	\$ -	\$	- \$	-	\$	201,499	\$	213,767	\$ -	\$	-	\$ - \$	-	\$	- \$	-
Task 7 Alabama Planning																		
Personnel (salary and benefits)	\$	40,218	\$ 27,920	\$	- \$	-	\$	-	\$	-	\$ -	\$	-	\$ - \$		\$	- \$	-
Travel	\$	625	\$ 625	\$	- \$	-	\$	-	\$	-	\$ -	\$	-	\$ - \$	-	\$	- \$	-
Indirect Expenses	\$	5,630	\$ 4,188	\$	- \$	-	\$	-	\$	-	\$ -	\$	-	\$ - \$		\$	- \$	-
Sub Total	\$	46,473	\$ 32,733	\$	- \$	-	\$	-	\$	-	\$ -	\$	-	\$ - \$	-	\$	- \$	-
Sub-Total (less the de-obligated funds)	\$		-	\$		-	\$			2,980,209	\$		-	\$	-	\$		-
Total De-ob. Funds (PL)	\$		-	\$		-	\$			170,000	\$		-	\$	-	\$		-
Total De-ob. (Other Source)	\$		-	\$		-	\$			755,324	\$		-	\$	-	\$		-
TOTAL PROGRAMMED	\$	46,473	\$ 32,733	\$	55,853 \$	55,853	\$	2,266,699	\$	1,817,604	\$ 153,537	\$	-	\$ 285,000 \$	125,000	\$	80,000 \$	35,233

<sup>\*</sup> De-obligated funds added: CMAQ \$389,000, PL \$170,000, SU \$366,324

×	Euroline Schuce	Sparke Level																			
Contract	Lunding	Cource		FY 24/25		FY 25/26	Soft Match	_	FY FY 24/25 F Federal	undi	State		Local	Coft	Match		Federal	unding	State		Local
	<u> </u>	Federal	Ś	37,178		26,186	SOIL WALCH	Ś	37,178	Ś	State -	Ś	LOCAI -	\$	iviattii -	Ś	26,186	\$	State -	Ś	LOCAI
рот	ALDOT	Local	Ś	9,295		6,547	\$ -	\$		Ś	-	Ś	9,295	Ś		\$	-	Ś		Ś	6,547
ΑΠ		ALDOT ALDOT TOTAL	\$	46,473	_	32,733	\$ -	\$	37,178	\$	-	\$	9,295	\$	-	\$	26,186	\$	-	\$	6,547
TD Grant	CTD	State	\$	55,853	\$	55,853	\$ -	\$	-	\$	55,853	\$	-	\$	-	\$	-	\$	55,853	\$	-
TI Gra	CTD	CTD TD Grant TOTAL	\$	55,853	\$	55,853	\$ -	\$	-	\$	55,853	\$	-	\$	-	\$	-	\$	55,853	\$	-
		СМ	\$	389,000	\$	-	\$ 85,796	\$	389,000	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
62U26	FHWA	PL	\$	1,148,375	\$	1,063,731	\$ 253,279	\$	1,148,375	\$	-	\$	-	\$	234,610	\$	1,063,731	\$	-	\$	-
פזו	FHWA	SU	\$	729,324	\$	753,873	\$ 160,855	\$	729,324	\$	-	\$	-	\$	166,270	\$	753,873	\$	-	\$	-
		FHWA G2U26 TOTAL	\$	2,266,699	\$	1,817,604	\$ 499,930	\$	2,266,699	\$	-	\$	-	\$	400,880	\$	1,817,604	\$	-	\$	-
519	FTA 5205(-I)	Federal	\$	153,537	\$	-	\$ 38,384	\$	153,537	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
G25	FTA 5305(d)	FTA 5305(d) G2519 TOTAL	\$	153,537	\$	-	\$ 38,384	\$	153,537	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
FTA 5307		Federal	\$	285,000	\$	125,000	\$ -	\$	285,000	\$	-	\$	-	\$	-	\$	125,000	\$	-	\$	-
FT 53(	FTA 5307	FTA 5307 FTA 5307 TOTAL	\$	285,000	\$	125,000	\$ -	\$	285,000	\$	-	\$	-	\$	-	\$	125,000	\$	-	\$	-
A /531	FTA F246 /F247	Federal	\$	80,000	\$	35,233	\$ -	\$	80,000	\$	-	\$	-	\$	-	\$	35,233	\$	-	\$	-
FTA 5316/5 7	FTA 5316/5317	FTA 5316/5317 FTA 5316/5317 TOTAL	\$	80,000	\$	35,233	\$ -	\$	80,000	\$	-	\$	-	\$	-	\$	35,233	\$	-	\$	-
		TOTAL	. \$	2,887,562	\$	2,066,423	\$ 538,314	\$	2,822,414	\$	55,853	\$	9,295	\$	400,880	\$	2,004,023	\$	55,853	\$	6,547

<sup>\*</sup> De-obligated funds added: CMAQ \$389,000, PL \$170,000, SU \$366,324





## **APPENDICES**





# **APPENDIX A: RESOLUTION OF ADOPTION**



## **RESOLUTION FL-AL 25-09**

A RESOLUTION OF THE FLORIDA-ALABAMA
TRANSPORTATION PLANNING ORGANIZATION
ADOPTING THE FY 2025 - FY 2026 UNIFIED
PLANNING WORK PROGRAM (UPWP) YEAR 2
AMENDMENT

**WHEREAS**, the Florida-Alabama (FL-AL) Transportation Planning Organization (TPO) is the organization designated by the governors of Florida and Alabama as being responsible, together with the State of Florida, and State of Alabama, for carrying out the continuing, cooperative and comprehensive transportation planning process for the FL-AL TPO Planning Area; and

**WHEREAS**, the UPWP shall be adopted by the TPO and submitted to the governors of the states of Florida and Alabama and to the Federal Transit and Federal Highway Administrations, as provided in Title 23 CRF Section 450, Florida Statutes; and

**WHEREAS**, the Federal Government annually appropriates funds for public transportation planning (FTA Section 5305) at the state level; and

**WHEREAS**, the Florida Department of Transportation (FDOT) and the Alabama Department of Transportation (ALDOT) applies for these funds in the year of appropriation and allocates the funds to each TPO, according to a formula, in the following year;

NOW, THEREFORE, BE IT RESOLVED BY THE FLORIDA-ALABAMA TRANSPORTATION PLANNING ORGANIZATION THAT:

The FY 2025 - FY 2026 UPWP Year 2 (FY 2026) amendment is hereby adopted.

Passed and duly adopted by the Florida Alabama Transportation Planning Organization on this  $14^{\rm th}$  day of May 2025.

FLORIDA-ALABAMA TRANSPORTATION
PLANNING ORGANIZATION

Steven Barry, Chair

ATTEST:





# **APPENDIX B: FHWA, FTA & FDOT COMMENTS**



## Federal Highway Administration

Florida Division Office 3500 Financial Plaza, Suite 400 Tallahassee, Florida 32312 (850) 553-2201 www.fhwa.dot.gov/fldiv

#### Federal Transit Administration

Region 4 Office 230 Peachtree St, NW, Suite 1400 Atlanta, Georgia 30303 (404) 865-5600

## **Planning Comments**

Document Name:		MPO:						
Date of Document:	Date Received	Date Reviewed	District:					
Reviewed by:								

#### **COMMENTS**

	COMM	LNIS	
	Page #	Comment Type	Comment Description
1			
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02/2024 - v6

# UNIFIED PLANNING WORK PROGRAM (UPWP) REVIEW CHECKLIST

MPO: Florida-Alabama TPO UPWP Draft # or Date: #1

Review #: #1 Date of Review: 4/11/24 Reviewed By: D3 Staff

The following UPWP Review Checklist is provided to assist in the review of the MPO's UPWP. This Review Checklist is to be completed by the MPO Liaison and included in the UPWP Appendix.

Comments should be categorized as:

**Editorial**: Comments may be addressed by MPO but would not affect approval of the document, i.e., grammatical, spelling, and other related errors.

**Enhancement:** Comments may be addressed by MPO but would not affect the approval of the document, i.e., improve the quality of the document and the understanding for the public (improving graphics, re-packaging of the document, use of plain language, reformatting for clarity, removing redundant language).

**Critical:** Comment MUST be addressed to meet minimum state and federal requirements to obtain approval. The reviewer must clearly identify the applicable state or federal policies, regulations, guidance, procedures, or statutes that the document does not conform with.

A space for comments for each section is provided at the bottom of each section.

#### **UPWP Cover & Title Page**

Does the cover or title page include the following information?

- MPO name, address, website? Yes | If yes, page number: xx
- CFDA number (FHWA PL & SU: 20.205, FTA 5305: 20.505)? Yes | If yes, page number: xx
- Identification of agencies providing funds for the UPWP? Yes | If yes, page number: xx
- Financial Project Number (FPN) for each contract shown in UPWP? Yes | If yes, page number: xx
- Federal Award Identification Number (FAIN) for FHWA contracts (or the Federal Aid Project Number [FAP])? Yes |
   If yes, page number: xx
- Correct State Fiscal Years? Yes | If yes, page number: xx
- Statement of nondiscrimination? Yes | If yes, page number: xx
- DRAFT UPWP: Space for adoption date and revision dates? Yes | If yes, page number: xx
- FINAL UPWP: Adoption date and space for revision dates? Not Applicable | If yes, page number: xx

#### No comment

#### **Required Content**

Does the UPWP have the following information?

Introduction? Yes | If yes, page number: 2

- Organization and Management? Yes | If yes, page number: 16
- UPWP Planning Task Pages? Yes | If yes, page number: 21
- Funding Source Budget Table and Summary Budget Table? Yes | If yes, page number: 40
- Definition of acronyms used in UPWP? Yes | If yes, page number: 55
- District Planning Activities? Yes | If yes, page number: 19
- Indirect Rate Approval (if required)? Yes | If yes, page number: 6
  - Cost Allocation Plan and Certificate of Indirect Cost in an appendix? Yes | If yes, page number: 64
- In TMAs, the MPO must identify and include cost estimates for transportation planning, research, and technology transfer activities funded with other federal, state, or local funds being conducted within the MPO area (this includes planning and feasibility studies by other entities) (23 CFR 420.111(e)). Not Applicable | If yes, page number: FL-AL is a TMA, no other Planning Activities by other entities as identified above.
- DRAFT UPWP:
  - A place for the signed Resolution adopting the final UPWP? Yes | If yes, page number: 44
  - A place for the draft Resolution to adopt Travel Policy if not using FDOT policy (if required)? Not
     Applicable | If yes, page number: xx
  - A place for the Cost Analysis Certification Statement? Yes | If yes, page number: 1
  - A place for the FHWA Certifications and Assurances? Yes | If yes, page number: 58
- FINAL UPWP:
  - o The signed Resolution adopting the UPWP? Select response | If yes, page number: xx
  - The signed Resolution adopting the Travel Policy if not using FDOT policy (if required)? Select response | If yes, page number: xx
  - o The signed Cost Analysis Certification Statement? Select response | If yes, page number: xx
  - o The signed FHWA Certifications and Assurances? Select response | If yes, page number: xx
  - o UPWP Comments? Select response | If yes, page number: xx
- Appendix to include items previously mentioned: Travel Policy (if required), Cost Allocation Plan and Certificate of Indirect Cost (if required), and UPWP Comments? Not Applicable | If yes, page number: xx

#### No comment

#### Introduction

Does the introduction include the following elements?

- Definition and purpose of the UPWP? Yes | If yes, page number: 2
- Overview of MPO's comprehensive transportation planning activities? Yes | If yes, page number: 2
- Discussion of planning priorities, both MPO and local? Yes | If yes, page number: 4
- Statement of CPG participation: "The FDOT and the (insert organization name) participate in the Consolidated Planning Grant (CPG). The CPG enables FDOT, in cooperation with the MPO, FHWA, and FTA, to annually consolidate Florida's FHWA PL and FTA 5305(d) metropolitan planning fund allocations into a single grant that is administered by the FHWA Florida Division. These funds are annually apportioned to FDOT as the direct recipient and allocated to the MPO by FDOT utilizing formulas approved by the MPO, FDOT, FHWA, and FTA in accordance

with 23 CFR 420.109 and 49, U.S.C. Chapter 53. The FDOT is fulfilling the CPG's required 18.07% non-federal share (match) using Transportation Development Credits as permitted by 23 CFR 120(i) and FTA C 8100.1D". Yes | If yes, page number: 5

- Definition of the soft match: Section 120 of Title 23, U.S.C., permits a State to use certain toll revenue expenditures as a credit toward the non-Federal matching share of all programs authorized by Title 23 (except Emergency Relief Programs) and for transit programs authorized by Chapter 53 of Title 49, U.S.C. This is, in essence, a "soft-match" provision that allows the Federal share to be increased up to 100% to the extent credits are available. The "soft match" amount utilized to match the FHWA funding in the UPWP is 18.07% of FHWA program funds for a total of \$\_\_\_\_\_\_\_? Yes | If yes, page number: 5
- Description of the public involvement process used to develop the MPO's UPWP? Yes ☒ No ☐ Page number: 6
- Description of how the MPO addresses the <u>Federal Planning Factors</u> (23 CFR 450.306(b)) can be demonstrated using a matrix? Yes | If yes, page number: 8
- Description of how the MPO's UPWP addresses the <u>2021 Federal Planning Emphasis Areas</u>? Yes | If yes, page number: 9
- If MPO is not in attainment, description of transportation related air quality planning activities regardless of funding sources or agencies conducting activities? Not Applicable | If yes, page number: xx

#### No comment

#### **MPO Organization and Management**

At a minimum, does the UPWP include information on the following items?

- Identification of participants and description of role in the UPWP planning process? Yes | If yes, page number: 17
- Discussion of agreements, including date executed:
  - o Metropolitan Planning Agreement (FHWA funds)? Yes | If yes, page number: 17
  - Public Transportation Grant Agreements (prior year FTA funds)? Yes | If yes, page number: 17
  - Interlocal Agreement for the Creation (or Redesignation) of the Metropolitan Planning Organization?
     Yes | If yes, page number: 17
  - Intergovernmental Coordination and Review and Public Transportation Coordination Joint Participation
     Agreement (ICAR)? Yes | If yes, page number: 17
  - Memorandum of Understanding between MPOs or FDOT if transferring funds to accomplish Regional Activities?

Not Applicable | If yes, page number: xx

- Discussion and identification of operational procedures and bylaws including date executed:
  - Continuity of Operations (COOP): Yes | If yes, page number: 18
  - o MPO Bylaws: Yes | If yes, page number: 18
- Does the MPO include the following SIGNED Certifications and Assurances section?
  - Disadvantaged Business Enterprise Utilization? No | If yes, page number: xx
  - o Debarment and Suspension Certification? No | If yes, page number: xx
  - Lobbying Certification for Grants, Loans, and Cooperative Agreements? No | If yes, page number: xx

- Title VI/Nondiscrimination Assurances? No | If yes, page number: xx
- o Appendices A and E? No | If yes, page number: xx
- Discussion of Indirect Rate Plan, and, in an appendix, inclusion of the signed Cost Allocation Plan and Certificate of Indirect Cost, if applicable. Yes | If yes, page number: 64

Critical

Include signed statements & assurances.

#### **Work Elements/Tasks Sheets**

At a minimum, does the UPWP have the following distinct tasks or subtasks?

- MPO Administration? Yes | If yes, page number: 22
- Transportation Improvement Program (TIP)? Yes | If yes, page number: 30
- Long Range Transportation Plan (LRTP)? Yes | If yes, page number: 25
- MPO Regional Activities Task (if required)? Not Applicable | If yes, page number: xx

#### No comment

Do each of the Work Element/Task Summary Pages include the following?

- Is each Task Sheet named and numbered? Yes
- Does each Task Sheet include Purpose, Previous Work, and Required Activities? Yes
- Do the required activities list who will be completing the work? Yes
- Does each Tasks Sheet indicate who the responsible agency or agencies are? Yes
- Does each Task Sheet include end products/deliverables with a description of the scope and estimated completion date? Yes
- Does the supporting narrative for each task provide sufficient detail to determine the eligibility, necessity, and reasonableness of the purchase? Yes
- If memberships are listed as an expense, does it state that the memberships are for organizational memberships, not individual memberships? Yes | If yes, page number: Memberships are not included in the UPWP tasks.

Choose a category Click here to enter comments

#### **Work Elements/Tasks Sheets Budget Tables**

Did the MPO use the latest UPWP Budget Table template provided by the Central Office for task budget tables, which includes a location to show do-obligated funds? Yes

If the MPO did not use the latest UPWP Budget Table template, did the MPO show de-obligated funds by source somewhere else in the UPWP? Select response

Did the MPO prepare Task Summary Budget tables for Year 1 and Year 2 (either individually or combined)? Yes | If yes, page number: 41

Does MPO Administration Task have a subcategory for:

o Personnel Services? Yes | If yes, page number: 41

#### **UPWP Review Checklist**

- Equipment? Equipment costing more than \$5,000 per item should be listed separately. No | If yes, page number: xx
- o Travel? Yes | If yes, page number: 24
- Supplies? Supplies costing more than \$1,000 per item should be listed separately. No | If yes, page number: xx
- Direct Expenses? Yes | If yes, page number: 24
- o Indirect Expenses (only required if MPO has an approved indirect rate)? Yes | If yes, page number: 24
- Are Atypical expenses (see <u>Guide for UPWP Development</u>) clearly described? No | If yes, page number:
   xx
- o Is Annual Audit expense included, if required? Yes | If yes, page number: 24

Do each of the other Work Element/Task Summary Estimated Budget Tables include the following?

- Personnel Services? Yes
- Consultant Services (if using consultant on task)? Yes
- Travel (if needed)? Not Applicable
- Direct Expenses (if needed)? Yes
- Indirect Expenses (only required if MPO has an approved indirect rate)? Yes
- Supplies (if needed)? Not Applicable
- Equipment (if needed)? Not Applicable

Editorial

Include brief statement addressing Equipment, Supplies and Atypical expenses.

**MPO Regional Activities Task** (required if MPO is transferring funds between MPOs and/or FDOT to complete regional planning activities)

Does the MPO have distinct tables to reflect MPO funding and overall regional task funding? In the UPWP Budget Table template provided by the Central Office, these tables are called MPO Regional Activities and All Regional Accounting. No | If yes, page number: NA

Do the Regional Work Element/Task Budget Table(s):

- Show ALL agencies (e.g., other MPOs, FDOT) included in the regional activities? Select response | If yes, page number: xx
- Show amounts to be transferred by the MPO to other agencies (if applicable)? Select response | If yes, page number: xx
- Show amounts to be received by the MPO from other agencies (if applicable)? Select response | If yes, page number: xx
- Show activities the funds are being used for? Select response | If yes, page number: xx
- Do all participating MPOs use identical:
  - Descriptions of the activities to be completed Select response | If yes, page number: xx
  - Task name, activity description(s), and budgeted funds Select response | If yes, page number: xx

#### No comment

#### **Funding Source Budget Table**

Did the MPO use the UPWP Budget Table template provided by the Central Office for Funding Source Budget Table? Yes

#### **Total Year 1 contract amounts:**

- DRAFT UPWP:
  - PL funds, which include Year 1 FTA 5305(d) and Year 1 PL funds (refer to Chris Bratton's PL Spreadsheet total should not include estimated amount to be de-obligated from the previous FY)? Yes | If yes, page number: 43
  - STBG or other federal funds (Year 1 amount shown in FDOT Tentative Work Program)? Yes
  - Prior year active FTA contracts (PTGAs) with estimated amount? (contracts will be aligned in the fall once
    we have remaining balances at the end of the fiscal year.) Yes
- FINAL UPWP:
  - PL funds, which include Year 1 FTA 5305(d) and Year 1 PL funds (refer to Chris Bratton's UPDATED PL
     Spreadsheet, which will include the MPO Board approved de-obligated amount)? Select response
  - STBG funds or other federal funds (Year 1 amount shown in FDOT Tentative Work Program) + MPO Board approved de-obligated funds (if applicable) Select response
  - o Prior year active FTA contracts (PTGAs) with estimated amount? (contracts will be aligned in the fall once we have remaining balances at the end of the fiscal year.) Select response
- Does the Funding Source Budget Table include soft match amounts? Yes

#### No comment

#### Total Year 2 contract amounts:

- DRAFT UPWP:
  - PL funds, which include Year 2 FTA 5305(d) and Year 2 PL funds (refer to Chris Bratton's UPDATED PL Spreadsheet, which will include the MPO Board approved de-obligated amount)? Yes | If yes, page number: 43
  - STBG or other federal funds (Year 2 amount shown in FDOT Tentative Work Program)? Yes
- FINAL UPWP:
  - PL funds, which include Year 2 FTA 5305(d) and Year 2 PL funds (refer to Chris Bratton's UPDATED PL
     Spreadsheet, which will include the MPO Board approved de-obligated amount)? Select response
  - STBG funds or other federal funds (Year 2 amount shown in FDOT Tentative Work Program) + MPO Board approved de-obligated funds (if applicable) Select response
- Does the Funding Source Budget Table include soft match amounts? Yes

#### No comment

Since the UPWP is the "Scope of Service" for the FDOT/MPO Agreement, it is important to confirm that the total amounts for Year 1 and Year 2 in the UPWP also match what is shown on the FDOT/MPO Agreement.

- Do the FINAL UPWP PL amounts shown in Year 1 plus Year 2 match what is shown on the new FDOT/MPO Agreement? Yes
- Does Other FHWA funding (i.e., SU, CMAQ, etc.) amounts shown in Year 1 and Year 2 match what is shown on the new FDOT/MPO Agreement? Yes

No comment

#### **Summary Budget Table**

Did the MPO use the UPWP Budget Table template provided by the Central Office for the Summary Budget Table? Select response

Do the total Year 1 contract amounts match what is shown on the Funding Source Budget Table? Yes

Do the total Year 2 contract amounts match what is shown on the Funding Source Budget Table? Yes

Choose a category Click here to enter comments

#### **General UPWP Comments**

Critical Please make sure to include language to address the IIJA 2.5% set aside for Complete Streets

Planning. Guidance for this requirement was provided by FDOT in a 3/26/24 email.

Choose a category Click here to enter comments

Choose a category Click here to enter comments

Choose a category Click here to enter comments

## Florida-Alabama TPO Draft FY 25 – FY 26 Unified Planning Work Program Comments and Responses from Spring 2024

## **Federal Highway Administration & Federal Transit Administration**

- Please note that any equipment purchases equal to or greater than \$5,000 must have prior review and approval from FHWA unless the UPWP contains sufficient detailed information for this review. Currently as drafted, this UPWP does not and will require this information to be submitted to FHWA for approval.
   Staff response: The TPO will provide information and request prior approval of
  - Staff response: The TPO will provide information and request prior approval of equipment purchases greater than \$5,000 before moving forward with them.
- All Agreements or Certifications including Debarment and Suspension, Contracts, Grants, and Cooperative Agreements, Title VI Nondiscrimination Policy Statement and Disadvantaged Business Enterprise (DBE) statements should be signed and dated, and included in the final copy of the document.
  - Staff response: All Agreements and Certifications are signed, dated, and included in the final copy of the UPWP.
- 3. Does the TPO perform any activities ineligible for federal funds such as legislative work legislative position development, etc.? If so, local funds should be programmed on the appropriate tasks activities and included in the UPWP Task and Summary Budget Tables.
  - Staff response: Not applicable. The TPO does not undertake any lobbying activities.
- 4. If the MPO will be contributing any federal funds to another MPO or entity for regional coordination work and end products (or the MPO is receiving federal funds from other MPOs or entities for the same or any purpose), those funds and activities must be reflected in the all the participating MPOs' UPWPs consistently. Please coordinate with the District and FHWA to ensure the proper format to reflect these funds are being used, as some should be included in the total PL funds being requested and in other circumstances those funds should not be included. Please

also provide the FHWA with a copy of any Memorandum of Understandings (MOUs) for these types of activities.

Staff response: Currently not applicable.

5. Please ensure all funds identified are currently available for the MPO to use in this UPWP. Please verify funding levels available to the MPO prior to the final UPWP submission. If funding is overprogrammed, the UPWP will be approved only for the levels of funding available and verified from the Central Office PL fund Coordinator and the Districts' Work programs for STBG levels.

Staff response: The TPO, coordinating with the FDOT MPO Liaison, will verify this information and include documentation in the final copy of the UPWP. Task 5 and Task 7 funding tables have been updated to reflect Transportation Disadvantaged, ALDOT, and FTA 5307 funds.

- 6. When submitting the final UPWP for approval, please include a copy of all the reviewing agencies' comments and how the MPO addressed each comment. This can be included as an appendix in the UPWP.
  - Staff response: All comments from reviewing agencies along with TPO responses to the comments will be included in Appendix B in the final UPWP.
- 7. Please show all grant funds proposed to be used to fund efforts in corresponding tasks.
  - Staff response: All grant funds proposed to be used by the TPO to fund efforts are shown in corresponding tasks.
- 8. CMAQ funds are being used regionally by MPOs. Will application of CMAQ funds be used to address NAAQS? How will this work be described when reported annually? Please explain how these activities meet the CMAQ funding requirements.
  - Staff response: CMAQ funds are only being used for the development of the TPO's LRTP. The TPO is in air quality attainment.

- 9. Please identify the PL 2.5% set aside for complete streets activities.
  - Staff response: A footnote to Task 5 for each budget year reflects the 2.5% PL setaside requirement for Complete Streets planning activities. A Complete Streets planning activity was also added in the Task 5 activities table.
- 10. Please include all appendices.
  - Staff response: All appendices are included in the final copy of the UPWP.
- 11. Please provide brief explanation addressing equipment, supplies, and/or non-typical expenses.
  - Staff response: The TPO will provide information and request prior approval of purchases of equipment, supplies, and/or non-typical expenses greater than \$5,000 before moving forward with them. This language is included in Task 1 in the final copy of the UPWP.
- 12. If funding is being carried over from the prior-year UPWP, carryover amounts and activities should be listed in the document. Please identify any incomplete work elements or activities financed with Federal planning assistance awarded in previous fiscal years as carryover activities.
  - Staff response: Carryover funds were used to support the continuation of the LRTP, Smart Regions Master Plan, Data Analytics Phase I, and Carbon Reduction Strategy.

## Florida Department of Transportation (FDOT)

- Please make sure to include language to address the IIJA 2.5% set-aside for Complete Streets Planning. Guidance for this requirement was provided by FDOT in a 3/26 email.
  - Staff response: A footnote to Task 5 for each budget year reflects the 2.5% PL set-aside requirement for Complete Streets planning activities. A Complete Streets planning activity was also added in the Task 5 activities table.

- Review the entire document for correct structure. This includes, but not exclusive to, page numbers are consistent, table of contents agrees with the rest of the document, no overlapping of text, etc.
- o A disclaimer should be included in the document. **See Appendix A**.
  - "This UPWP was prepared as a cooperative effort of the U.S. Department of Transportation (USDOT), Federal Highway Administration (FHWA), Federal Transit Administration (FTA), Alabama Department of Transportation (ALDOT), and local governments in partial fulfillment of requirements of Title 23 USC 134 and 135. Amended by Infrastructure Investment and Jobs Act, Section 11201, November 2021. The contents of this document do not necessarily reflect the official views or policies of the U.S. Department of Transportation."
- A resolution should be included in the document. This signed resolution will probably not be available during the draft process of the UPWP. The resolution is usually approved once all comments are addressed and the UPWP is in its Final form. See Appendix B.
- o If the resolution references *Notice of Proposed Rulemaking for June 13, 2014*, replace it with May 2021. This applies mainly to RPOs.
- o Verify the membership listings. The MPO Policy Board should include Bradley B. Lindsey, P.E. as an ALDOT member. The TCC should include Robert B. Dees, P.E. as an ALDOT member. Verify that the Region Engineer is correct. Verify that the FHWA representative is Mark Bartlett, P.E. and the FTA representative is Yvette Taylor, PhD. I did not see any ALDOT Policy Board members in the UPWP.
  - TPO Response: The ALDOT and FDOT non-voting members have been added on page 15.
- o A "purpose" section or "definition of the UPWP should be included along with a description of the organization.
- o A description of the Public Involvement Process should be included in the UPWP.
- o The UPWP should include a narrative section at the beginning of the document. Each MPO should include a discussion of the planning priorities and challenges facing their specific Metropolitan Planning Area.
- An Indirect Cost Allocation Plan is required if the agency is using PL Funding for Indirect Cost. If an agency chooses not to use Federal Funding for Indirect Cost, they must include a statement in the UPWP certifying this.
- o Verify that all Planning Factors (Scope of the Planning Process) are listed:
  - Per Federal Regulations (23 CFR 450.306(b)), the Planning Factors are:

- 1. Support the economic vitality of the metropolitan area, especially by enabling global competitiveness, productivity, and efficiency.
- 2. Increase the safety of the transportation system for motorized and non-motorized users.
- 3. Increase the security of the transportation system for motorized and non-motorized users.
- 4. Increase the accessibility and mobility of people and freight.
- 5. Protect and enhance the environment, promote energy conservation, improve the quality of life, and promote consistency between transportation improvements and state and local planned growth and economic development patterns.
- 6. Enhance the integration and connectivity of the transportation system across and between modes, for people and freight.
- 7. Promote efficient system management and operation.
- 8. Emphasize preservation of the existing transportation system.
- 9. Improve transportation system resiliency and reliability and reduce or mitigate the stormwater impacts of surface transportation.
- 10. Enhance travel and tourism.
- Verify that the Livability Indicators are included in the document. I did not find the Livability Indicators.
  - 1. Percent of jobs and housing located within one-half (1/2) mile of transit service (Also percentage of non-regional principal 1 projects within a Justice 40 Area)
  - 2. Percent of household income spent on housing and transportation (Also percentage of non-regional principal 2 projects within a Justice 40 Area)
  - 3. Percent of workforce living within a thirty (30) minute or less commute from primary job centers
  - 4. Percent of non-transit (5310, etc.) transportation projects dedicated to enhancing accessibility of existing transportation systems
  - 5. Percent of non-transit (5310, etc.) transportation projects where more than one federal funding source is utilized
  - 6. Percent of housing located in walkable neighborhoods with mixed use destinations located nearby

TPO Response: The Livability Indicators have been added to Task 7 Alabama Planning on page 36.

- o The following language should not be mentioned in the UPWP:
  - 1. Language pertaining to Climate Change
  - 2. Language pertaining to Electric Vehicles
  - 3. Language pertaining to Environmental Justice
  - 4. Do not include the Federal Planning Emphasis Areas See Appendix C
- No tasking should be included that directly relates to Climate Change, Electric Vehicles, or Environmental Justice

- Verify that a section for Performance Measures is included in the UPWP. All Performance Measures should be listed, including 14 PTASP measures for MPOs and an additional 8 for TMAs.
   See Appendix D.
- o There should be a section stating the MPO's work related to General Directive 24-1. If another agency is responsible for that work it should be stated. **See Appendix D**.
- There should be a section stating the MPO's work related to their Safety Committee. If another agency is responsible for that work it should be stated. **See Appendix D. did not find.**

TPO Response: A statement has been added to page 15 about the TPO's work related to safety.

- o Each task in the UPWP should be consist in format throughout & include the following:
  - 1. Task Number & Title
  - 2. Purpose
  - 3. Previous Work Completed
  - 4. Responsible Agency or Agencies
  - 5. Proposed Funding Source(s) Tied to Funding Tables
  - 6. Schedule of Milestones or Benchmarks & Estimated Completion Date
  - 7. End Product(s)
- o There should be individual tasks assigned for Safety, Freight, and Transit Planning.
- o The MPOs should include the following language in the Safety, Freight, and Transit tasks:
  - 1. "The MPO will work and coordinate with the Alabama Department of Transportation (ALDOT) on setting goals, objectives, performance measures, and targets required by the IIJA." I could not find this language in the UPWP.

TPO Response: This statement has been added to Task 7 on page 36.

- o If the MPO has any planned Corridor Studies, they need to be listed as a separate task.
- o The UPWP should include at least one task that references Air Quality. I did not see any reference.

TPO Response: The Florida-Alabama is currently in air quality attainment.

o The UPWP should include a task for ADA Transition Plans. This can be a part of another larger task as well. did not see any reference.

TPO Response: This was added as a subtask in Task 7 on page 36.

- o If the Equipment Task lists any items over \$1,500, this listing will alleviate the need to ask special permission from ALDOT and FHWA provided that the item is purchased within 20% of the amount listed in the UPWP (Note: providing a cost for a specific item within a task is required to alleviate the special permission letter).
- o There should be a task for called, "Future Planning Activities," or similar. This task is intended to house dollars not expected to be expended in FY-2026. Creating "Future Planning Activities" as a subtask is allowed. Could not find.
  - TPO Response: The Florida-Alabama TPO's UPWP is a two-year UPWP with tasks and activities planned for the next two fiscal years.
- At least 2.5% of the active UPWP funding is required to be spent on Complete Streets activities. A
   MPO may choose to opt-out of this requirement; see provisions below. This requirement should be monitored both in the development of the UPWP and during invoicing.
- When calculating 2.5% of the total UPWP, the task "Future Planning Activities" can be excluded, as this funding would be considered outside the UPWP.
- o All Complete Streets activities within a UPWP are eligible for reimbursement at 100% funding. A list of Complete Streets activities are available here: <a href="https://www.fhwa.dot.gov/planning/spr-pl match waiver memo.pdf">https://www.fhwa.dot.gov/planning/spr-pl match waiver memo.pdf</a>. Again, the percentage of the UPWP that is eligible for this funding does not have a limit.
- Opting out of the Complete Streets requirements means that a MPO is choosing not to spend 2.5% of their funding on Complete Streets or choosing not to request 100% reimbursement on their expenditures. If the MPO chooses not to do either one of these things they must submit a letter requesting to opt-out of the Complete Streets requirements. A sample letter is attached to this document. See Appendix E
- O A MPO who chooses to opt out of the Complete Streets requirements must have two things in place, Complete Streets standards/policies and a Complete Streets prioritization plan. These must be demonstrated at least 30 days before the annual apportionments of SPR and PL funds (and I don't know what this last part means). If a MPO is going in this direction the letter needs to be provided by the end of May so that we can give FHWA a single submittal by June.
- o The name of the task that is housing 100% money for Complete Streets activities should be called, "Safe and Accessible Transportation Options." If 100% money is not being used then the MPO can call the task whatever they want, including Complete Streets or Bicycle and Pedestrian Planning.
- o In the funding tables, verify that FHWA and FTA are specified where appropriate.
- o In one or more funding tables, designate a column that identifies funding spent on consultant work.

- Verify that the funding tables match the funding specified in the individual tasks throughout the document.
- o Verify the funding specified in the UPWP matches the Funding Letters sent out earlier in the year. They do not match. \$26,387 in funding letter, \$26,186 UPWP. I believe it is acceptable.
  - TPO Response: This will be updated to reflect the correct amount in a subsequent revision.
- o A map is not a requirement for the document, but if one is included, all maps should have sourcing information or reference information.
- A list of current and planned studies should be included in the document. See Appendix F. Did not find it.

TPO Response: A list of current and planned studies is included in the table under Task 7 on page 36.





## **APPENDIX C: ACRONYMS**

#### **ACRONYMS**

ACES Automated/Connected/Electric/Shared-use Vehicles

ACS American Community Survey
ADA Americans with Disabilities Act

BUILD Better Utilizing Investments to Leverage Development

CAC Citizens' Advisory Committee
CFR Code of Federal Regulations

CMPP Congestion Management Process Plan

COOP Continuity of Operations Plan
CPG Consolidated Planning Grant

CTC Community Transportation Coordinator

CTD Florida Commission for the Transportation Disadvantaged

DBE Disadvantaged Business Enterprise

DOD U.S. Department of Defense
ECAT Escambia County Area Transit
ECRC Emerald Coast Regional Council

EJ Environmental Justice

ETDM Efficient Transportation Decision Making

FAP Federal Aid Project

FAST Fixing America's Surface Transportation Act

FDOT Florida Department of Transportation

FHWA Federal Highway Administration

FL-AL TPO Florida-Alabama Transportation Planning Organization

FLMA Federal Land Management Agency

FPN Financial Project Number

FS Florida Statutes

FTA Federal Transit Administration

FTAC Freight Transportation Advisory Committee

FTP Florida Transportation Plan

GFSU Cares Act Surface Transportation Program Urban Funds

GIS Geographical Information System

IT Information Technology

JPA Joint Participation Agreement

LAP Local Agency Program

LCB Local Coordinating Board

LEP Limited English Proficiency

LOS Level of Service

LRTP Long Range Transportation Plan
MPO Metropolitan Planning Organization

MPOAC Metropolitan Planning Organization Advisory Council

O&D Origin & Destination

PD&E Project Development & Environment

PEA Planning Emphasis Area

PEL Planning and Environment Linkages

PL Planning

PPP Public Participation Plan

PTAP Planning Technical Assistance Program

RSA Roadway Safety Audit

SIS Strategic Intermodal System
STRAHNET Strategic Highway Network

SU Surface Transportation Program Urban Funds

TAM Transit Asset Management

TCC Technical Coordinating Committee
TD Transportation Disadvantaged

TDM Transportation Demand Management

TDP Transit Development Plan

TDSP Transportation Disadvantaged Service Plan

TIGER Transportation Investment Generating Economic Recovery

TIP Transportation Improvement Program
TPO Transportation Planning Organization

TSM&O Transportation System Management and Operations

UPWP Unified Planning Work Program

USC United States Code
VMT Vehicle Miles Traveled
VPI Virtual Public Involvement





## **APPENDIX D: STATEMENTS & ASSURANCES**

#### **DEBARMENT and SUSPENSION CERTIFICATION**

As required by the USDOT regulation on Governmentwide Debarment and Suspension at 49 CFR 29.510

- (1) The Florida-Alabama TPO hereby certifies to the best of its knowledge and belief, that it and its principals:
  - (a) Are not presently debarred, suspended, proposed for debarment, declared ineligible, or voluntarily excluded from covered transactions by any federal department or agency;
  - (b) Have not, within a three-year period preceding this proposal, been convicted of or had a civil judgment rendered against them for commission of fraud or a criminal offense in connection with obtaining, attempting to obtain, or performing a public (federal, state or local) transaction or contract under a public transaction, violation of federal or state antitrust statutes; or commission of embezzlement, theft, forgery, bribery, falsification or destruction of records, making false statements, or receiving stolen property;
  - (c) Are not presently indicted for or otherwise criminally or civilly charged by a governmental entity (federal, state or local) with commission of any of the offenses listed in paragraph (b) of this certification; and
  - (d) Have not, within a three-year period preceding this certification, had one or more public transactions (federal, state or local) terminated for cause or default.
- (2) The Florida-Alabama TPO also hereby certifies that if, later, it becomes aware of any information contradicting the statements of paragraphs (a) through (d) above, it will promptly provide that information to the U.S.D.O.T.

Name:

Title: MPO Chairman (or designee)

Date

## LOBBYING CERTIFICATION for GRANTS, LOANS and COOPERATIVE AGREEMENTS

In accordance with Section 1352 of Title 31, United States Code, it is the policy of the Florida-Alabama TPO that:

- (1) No Federal or state appropriated funds have been paid or will be paid by or on behalf of the Florida-Alabama TPO, to any person for influencing or attempting to influence an officer or employee of any Federal or state agency, or a member of Congress or the state legislature in connection with the awarding of any Federal or state contract, the making of any Federal or state grant, the making of any Federal or state loan, extension, continuation, renewal, amendment, or modification of any Federal or state contract, grant, loan, or cooperative agreement.
- (2) If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any Federal agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal contract, grant, loan or cooperative agreement, the undersigned shall complete and submit Standard Form-LLL, "Disclosure Form to Report Lobbying," in accordance with its instructions.
- (3) The Florida-Alabama TPO shall require that the language of this certification be included in the award documents for all subawards at all tiers (including subgrants and contracts and subcontracts under grants, subgrants, loans, and cooperative agreement), which exceeds \$100,000, and that all such subrecipients shall certify and disclose accordingly.
- (4) This certification is a material representation of fact upon which reliance was placed when this transaction was made or entered into. Submission of this certification is a prerequisite for making or entering into this transaction imposed by Section 1352, Title 31, U.S. Code. Any person who fails to file the required certification shall be subject to a civil penalty of not less than \$10,000 and not more than \$100,000 for each failure.

Name: Date

Title: MPO Chairman (or designee)

#### DISADVANTAGED BUSINESS ENTERPRISE UTILIZATION

It is the policy of the Florida-Alabama TPO that disadvantaged businesses, as defined by 49 Code of Federal Regulations, Part 26, shall have an opportunity to participate in the performance of MPO contracts in a nondiscriminatory environment. The objectives of the Disadvantaged Business Enterprise Program are to ensure non-discrimination in the award and administration of contracts, ensure firms fully meet eligibility standards, help remove barriers to participation, create a level playing field, assist in development of a firm so it can compete successfully outside of the program, provide flexibility, and ensure narrow tailoring of the program.

The Florida-Alabama TPO, and its consultants shall take all necessary and reasonable steps to ensure that disadvantaged businesses have an opportunity to compete for and perform the contract work of the Florida-Alabama TPO, in a non-discriminatory environment.

The Florida-Alabama TPO shall require its consultants to not discriminate on the basis of race, color, national origin and sex in the award and performance of its contracts. This policy covers in part the applicable federal regulations and the applicable statutory references contained therein for the Disadvantaged Business Enterprise Program Plan, Chapters 337 and 339, Florida Statutes, and Rule Chapter 14-78, Florida Administrative Code

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Title: MPO Chairman (or designee)

Florida-Alabama TPO UPWP FY 2025 - FY 2026

#### TITLE VI/ NONDISCRIMINATION ASSURANCE

Pursuant to Section 9 of US DOT Order 1050.2A, the Florida-Alabama TPO assures the Florida Department of Transportation (FDOT) that no person shall on the basis of race, color, national origin, sex, age, disability, family or religious status, as provided by Title VI of the Civil Rights Act of 1964, the Civil Rights Restoration Act of 1987, the Florida Civil Rights Act of 1992 and other nondiscrimination authorities be excluded from participation in, be denied the benefits of, or be otherwise subjected to discrimination or retaliation under any program or activity.

The Florida-Alabama TPO further assures FDOT that it will undertake the following with respect to its programs and activities:

- 1. Designate a Title VI Liaison that has a responsible position within the organization and access to the Recipient's Chief Executive Officer.
- 2. Issue a policy statement signed by the Chief Executive Officer, which expresses its commitment to the nondiscrimination provisions of Title VI. The policy statement shall be circulated throughout the Recipient's organization and to the general public. Such information shall be published where appropriate in languages other than English.
- 3. Insert the clauses of *Appendices A and E* of this agreement in every contract subject to the Acts and the Regulations
- 4. Develop a complaint process and attempt to resolve complaints of discrimination against sub-recipients. Complaints against the Recipient shall immediately be forwarded to the FDOT District Title VI Coordinator.
- 5. Participate in training offered on Title VI and other nondiscrimination requirements.
- 6. If reviewed by FDOT or USDOT, take affirmative action to correct any deficiencies found within a reasonable time period, not to exceed ninety (90) calendar days.
- 7. Have a process to collect racial and ethnic data on persons impacted by your agency's programs.

THIS ASSURANCE is given in consideration of and for the purpose of obtaining any and all federal funds, grants, loans, contracts, properties, discounts or other federal financial assistance under all programs and activities and is binding. The person whose signature appears below is authorized to sign this assurance on behalf of the Recipient.

	5-14-25
Name:	Date
Title: MPO Chairman (or designee)	

#### APPENDICES A and E

During the performance of this contract, the contractor, for itself, its assignees and successors in interest (hereinafter referred to as the "Contractor") agrees as follows:

- (1) **Compliance with Regulations:** The Contractor shall comply with the Regulations relative to nondiscrimination in Federally-assisted programs of the U.S. Department of Transportation (hereinafter, "USDOT") Title 49, Code of Federal Regulations, Part 21, as they may be amended from time to time, (hereinafter referred to as the Regulations), which are herein incorporated by reference and made a part of this Agreement.
- (2) Nondiscrimination: The Contractor, with regard to the work performed during the contract, shall not discriminate on the basis of race, color, national origin, sex, age, disability, religion or family status in the selection and retention of subcontractors, including procurements of materials and leases of equipment. The Contractor shall not participate either directly or indirectly in the discrimination prohibited by section 21.5 of the Regulations, including employment practices when the contract covers a program set forth in Appendix B of the Regulations.
- (3) Solicitations for Subcontractors, including Procurements of Materials and Equipment: In all solicitations made by the Contractor, either by competitive bidding or negotiation for work to be performed under a subcontract, including procurements of materials or leases of equipment; each potential subcontractor or supplier shall be notified by the Contractor of the Contractor's obligations under this contract and the Regulations relative to nondiscrimination on the basis of race, color, national origin, sex, age, disability, religion or family status.
- (4) Information and Reports: The Contractor shall provide all information and reports required by the Regulations or directives issued pursuant thereto, and shall permit access to its books, records, accounts, other sources of information, and its facilities as may be determined by the Florida Department of Transportation, the Federal Highway Administration, Federal Transit Administration, Federal Aviation Administration, and/or the Federal Motor Carrier Safety Administration to be pertinent to ascertain compliance with such Regulations, orders and instructions. Where any information required of a Contractor is in the exclusive possession of another who fails or refuses to furnish this information the Contractor shall so certify to the Florida Department of Transportation, the Federal Highway Administration, Federal Transit Administration, Federal Aviation Administration, and/or the Federal Motor Carrier Safety Administration as appropriate, and shall set forth what efforts it has made to obtain the information.
- (5) **Sanctions for Noncompliance:** In the event of the Contractor's noncompliance with the nondiscrimination provisions of this contract, the *Florida Department of Transportation* shall impose such contract sanctions as it or the *Federal Highway Administration*, *Federal Transit Administration*, *Federal Aviation Administration*, and/or the *Federal Motor Carrier Safety Administration* may determine to be appropriate, including, but not limited to:
  - a. Withholding of payments to the Contractor under the contract until the Contractor complies, and/or
  - b. Cancellation, termination or suspension of the contract, in whole or in part.

- (6) Incorporation of Provisions: The Contractor shall include the provisions of paragraphs (1) through (7) in every subcontract, including procurements of materials and leases of equipment, unless exempt by the Regulations, or directives issued pursuant thereto. The Contractor shall take such action with respect to any subcontract or procurement as the Florida Department of Transportation, the Federal Highway Administration, Federal Transit Administration, Federal Aviation Administration, and/or the Federal Motor Carrier Safety Administration may direct as a means of enforcing such provisions including sanctions for noncompliance. In the event a Contractor becomes involved in, or is threatened with, litigation with a subcontractor or supplier as a result of such direction, the Contractor may request the Florida Department of Transportation toenter into such litigation to protect the interests of the Florida Department of Transportation, and, in addition, the Contractor may request the United States to enter into such litigation to protect the interests of the United States.
- Compliance with Nondiscrimination Statutes and Authorities: Title VI of the Civil Rights Act of 1964 (42 U.S.C. § 2000d et seq., 78 stat. 252), (prohibits discrimination on the basis of race, color, national origin); and 49 CFR Part 21; The Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, (42 U.S.C. § 4601), (prohibits unfair treatment of persons displaced or whose property has been acquired because of Federal or Federal-aid programs and projects); Federal-Aid Highway Act of 1973, (23 U.S.C. § 324 et seq.), (prohibits discrimination on the basis of sex); Section 504 of the Rehabilitation Act of 1973, (29 U.S.C. § 794 et seq.), as amended, (prohibits discrimination on the basis of disability); and 49 CFR Part 27; The Age Discrimination Act of 1975, as amended, (42 U.S.C. § 6101 et seq.), (prohibits discrimination on the basis of age); Airport and Airway Improvement Act of 1982, (49 USC § 471, Section 47123), as amended, (prohibits discrimination based on race, creed, color, national origin, or sex); The Civil Rights Restoration Act of 1987, (PL 100-209), (Broadened the scope, coverage and applicability of Title VI of the Civil Rights Act of 1964, The Age Discrimination Act of 1975 and Section 504 of the Rehabilitation Act of 1973, by expanding the definition of the terms "programs or activities" to include all of the programs or activities of the Federal-aid recipients, sub-recipients and contractors, whether such programs or activities are Federally funded or not); Titles II and III of the Americans with Disabilities Act, which prohibit discrimination on the basis of disability in the operation of public entities, public and private transportation systems, places of public accommodation, and certain testing entities (42 U.S.C. §§ 12131 -- 12189) as implemented by Department of Transportation regulations at 49 C.F.R. parts 37 and 38; The Federal Aviation Administration's Non-discrimination statute (49 U.S.C. § 47123) (prohibits discrimination on the basis of race, color, national origin, and sex); Executive Order 12898, Federal Actions to Address Environmental Justice in Minority Populations and Low-Income Populations, which ensures nondiscrimination against minority populations by discouraging programs, policies, and activities with disproportionately high and adverse human health or environmental effects on minority and low-income populations; Executive Order 13166, Improving Access to Services for Persons with Limited English Proficiency, and resulting agency guidance, national origin discrimination includes discrimination because of limited English proficiency (LEP). To ensure compliance with Title VI, you must take reasonable steps to ensure that LEP persons have meaningful access to your programs (70 Fed. Reg. at 74087 to 74100); Title IX of the Education Amendments of 1972, as amended, which prohibits you from discriminating because of sex in education programs or activities (20 U.S.C. 1681 et seq)

# FEDERAL FISCAL YEAR 2024 CERTIFICATIONS AND ASSURANCES FOR FTA ASSISTANCE PROGRAMS

(Signature pages alternate to providing Certifications and Assurances in TrAMS.) Name of Applicant: Florida-Alabama Transportation Planning Organization The Applicant certifies to the applicable provisions of all categories: (*check here*) Or, The Applicant certifies to the applicable provisions of the categories it has selected: Category Certification Certifications and Assurances Required of Every Applicant 01 02 Public Transportation Agency Safety Plans 03 Tax Liability and Felony Convictions Lobbying 04 **Private Sector Protections** 05 06 Transit Asset Management Plan Rolling Stock Buy America Reviews and Bus Testing 07 80 Urbanized Area Formula Grants Program 09 Formula Grants for Rural Areas 10 Fixed Guideway Capital Investment Grants and the Expedited Project Delivery for Capital Investment Grants Pilot Program 11 Grants for Buses and Bus Facilities and Low or No Emission Vehicle Deployment Grant Programs

## CERTIFICATIONS AND ASSURANCES SIGNATURE PAGE

#### AFFIRMATION OF APPLICANT

Name of the Applicant: Florida-Alabama Transportation Planning Organization

BY SIGNING BELOW, on behalf of the Applicant, I declare that it has duly authorized me to make these Certifications and Assurances and bind its compliance. Thus, it agrees to comply with all federal laws, regulations, and requirements, follow applicable federal guidance, and comply with the Certifications and Assurances as indicated on the foregoing page applicable to each application its Authorized Representative makes to the Federal Transit Administration (FTA) in the federal fiscal year, irrespective of whether the individual that acted on his or her Applicant's behalf continues to represent it.

The Certifications and Assurances the Applicant selects apply to each Award for which it now seeks, or may later seek federal assistance to be awarded by FTA during the federal fiscal year.

The Applicant affirms the truthfulness and accuracy of the Certifications and Assurances it has selected in the statements submitted with this document and any other submission made to FTA, and acknowledges that the Program Fraud Civil Remedies Act of 1986, 31 U.S.C. § 3801 et seq., and implementing U.S. DOT regulations, "Program Fraud Civil Remedies," 49 CFR part 31, apply to any certification, assurance or submission made to FTA. The criminal provisions of 18 U.S.C. § 1001 apply to any certification, assurance, or submission made in connection with a federal public transportation program authorized by 49 U.S.C. chapter 53 or any other statute

Name\_

\_\_ Attorney for Applicant

any other statements made by me on behalf of the Applicant are true and accurate.

Signature Date: S-14-25

Name Kandase Lee, Chief Executive Officer Authorized Representative of Applicant

In signing this document, I declare under penalties of perjury that the foregoing Certifications and Assurances, and

#### AFFIRMATION OF APPLICANT'S ATTORNEY

For (Name of Applicant):

As the undersigned Attorney for the above-named Applicant, I hereby affirm to the Applicant that it has authority under state, local, or tribal government law, as applicable, to make and comply with the Certifications and Assurances as indicated on the foregoing pages. I further affirm that, in my opinion, the Certifications and Assurances have been legally made and constitute legal and binding obligations on it.

I further affirm that, to the best of my knowledge, there is no legislation or litigation pending or imminent that might adversely affect the validity of these Certifications and Assurances, or of the performance of its FTA assisted Award.

Signature_	Date	:

Each Applicant for federal assistance to be awarded by FTA must provide an Affirmation of Applicant's Attorney pertaining to the Applicant's legal capacity. The Applicant may enter its electronic signature in lieu of the Attorney's signature within TrAMS, provided the Applicant has on file and uploaded to TrAMS this hard-copy Affirmation, signed by the attorney and dated this federal fiscal year.

# Title VI and Non-Discrimination Policy Statement



The Florida Alabama Transportation Planning Organization (TPO) is the metropolitan planning organization for Escambia and Santa Rosa counties in Florida and Orange Beach and the community of Lillian in Alabama. As a metropolitan planning organization, the Florida-Alabama TPO provides a forum for local elected officials, transportation experts, and citizens to work together to improve mobility for residents, businesses, and visitors. Recipients of federal funds, such as metropolitan planning organizations, must comply with Title VI of the Civil Rights Act of 1964 and other nondiscrimination authorities. This ensures that no person is subjected to discrimination on the basis of: race, color, national origin, sex, age, disability, religion, and/or family status in employment and/or the provision of government services. This requirement includes the creation of a Title VI Nondiscrimination Plan, along with a regular review of effectiveness and conformity with federal and state law.

The Florida-Alabama TPO Title VI Nondiscrimination Plan works parallel to the TPO's Public Involvement Plan which identifies specific tactics for outreach and involvement (i.e. notification, information, and opportunities for diverse participation).

The Florida-Alabama TPO is committed to ensuring that no person is excluded from participation in, denied the benefits of, or otherwise subjected to discrimination under any of its programs, activities, or services on the basis of race, color, national origin, sex, age, disability, religion, and/or family status. All persons, regardless of their citizenship, are covered under this regulation. In addition, the TPO prohibits discrimination on the basis of race, color, national origin, sex, age, disability, religion, and/or family status in its employment and business opportunities.

The Florida-Alabama TPO will not condone retaliation against an individual for asserting his/her rights pursuant to Title VI or because he/she filed a complaint or participated in an investigation under Title VI, and/or this regulation.

The Florida-Alabama TPO will maintain a list of any Title VI investigations, complaints, or lawsuits filed which allege the TPO discriminated against a person or group on the basis of race, color, national origin, sex, age, disability, religion, and/or family status. This list will include: The date the investigation, complaint, or lawsuit was filed; A summary of the allegation(s); The status of the investigation, complaint, or lawsuit; and Any actions or corrective actions taken by the TPO in response to the investigation, complaint, or lawsuit.

The Florida-Alabama TPO will ensure that the level and quality of its transportation service is provided without regard to race, color, national origin, sex, age, disability, religion, and/or family status.

The Florida-Alabama TPO will promote the full and fair participation of all affected populations in the transportation decision-making process.

The Florida-Alabama TPO will make good faith efforts to achieve environmental justice as part of its mission by identifying and addressing, as appropriate, disproportionately high and adverse human

health or environmental effects of its programs, activities, and services on minority populations and low-income populations within the TPO service area as provided herein.

The Florida-Alabama TPO will ensure that Limited English Proficient (LEP) individuals have access to TPO programs, activities, and services.

The Florida-Alabama TPO will seek out and consider the viewpoints of minority, low-income, and Limited English Proficient (LEP) populations in the course of conducting public outreach and involvement activities. The TPO's public participation strategy will offer early and continuous opportunities for the public to be involved in the identification of social, economic, and environmental impacts of proposed transportation decisions.

The Florida-Alabama TPO will ensure that individuals have access to TPO programs, activities and services by developing and carrying out the language plan herein. The TPO will continually assess the language assistance needs of the population to be served.

The purpose of the Title VI document is to detail specific compliant procedures for better documentation efforts related to Title VI and related statutes.

by	8	, Chief Executive Officer
Dated	5-14-25	





# APPENDIX E: CERTIFICATE OF INDIRECT COSTS – 15% DE MINIMIS RATE

## U.S. Department of Commerce, Economic Development Administration

1401 Constitution Avenue, NW Washington, DC 20230

## CERTIFICATE OF INDIRECT COSTS - DE MINIMIS RATE

- (1) In accordance with the requirements set out at 2 C.F.R. § 200.414(f), my organization elects to charge a 10% de minimis rate of modified total direct costs for the period 10/01/2024-12/31/24 and a 15% de minimis rate of modified total direct costs for the period 1/1/25-9/30/25.
- (2) I certify that my organization does not currently have a negotiated indirect cost rate with the Federal government.
- (3) I certify that my organization currently receives less than \$35 million in direct Federal funding per year.

Subject to the provisions of the Program Fraud Civil Remedies Act of 1986, (31 USC 3801 et seq.), the False Claims Act (18 USC 287 and 31 USC 3729); and the False Statement Act (18 USC 1001), I declare to the best of my knowledge that the foregoing is true and correct.

Regional Council

Signature: Jill Strickler

Name of Authorized Official: Jill Strickler

Title: Senior Accountant

Email Address and Phone: Jill.Strickler@ecrc.org 850.332.7976 ext209

Date of Execution: October 1,2024

Organization Name: West Florida Regional Planning Council d.b.a. Emerald Coast